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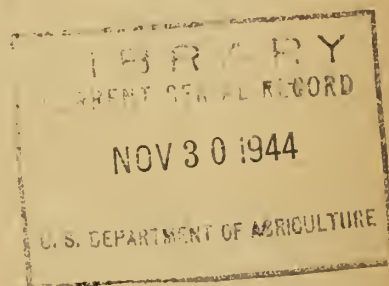
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NO. 2

DEPARTMENT OF AGRICULTURE - - - WAR FOOD ADMINISTRATION

And Constituent Agencies
(Origins, Structure, and Functions)



Compiled by
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(Write or phone the editors of USDA)

November 15, 1944

DEPARTMENT OF AGRICULTURE - - - WAR FOOD ADMINISTRATION

And Constituent Agencies
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(Origins, Structure, and Functions)

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THE DEPARTMENT OF AGRICULTURE AND ITS CONSTITUENT AGENCIES

(Origins, Structure, Functions)

The Department of Agriculture was an outgrowth of agricultural work at first carried on in the Patent Office without special authorization. In 1839, however, the Congress granted the Patent Office authority to expend \$1,000 out of current income for agricultural purposes, in the main the collection and dissemination of agricultural statistics and of valuable plants and seeds.

The agricultural work of the Patent Office expanded rapidly and, when it went into the newly formed Department of the Interior in 1849, a man especially qualified in agricultural matters was employed to attend it. The Department of Agriculture itself was created in response to an Act of Congress signed by President Lincoln May 15, 1862. The new agency had bureau status and was headed by a Commissioner.

As a result of a bill passed by the 50th Congress, which became law February 13, 1889, the head of the Department of Agriculture was made member of the President's Cabinet. Before that time the Bureau of Animal Industry had become part of the Department as result of legislation passed to control the diseases of animals in 1884 and the Office of Experiment Stations had been created in 1888 as a staff agency to aid in administering the Agricultural Experiment Stations Act of March 2, 1887.

An Act of Congress passed October 1, 1890 provided for the transfer of the Weather Bureau, which had been conducted by the Army Signal Corps since February 4, 1870, to the Department of Agriculture on July 1, 1891. In 1901 various lines of work were consolidated into the Bureaus of Plant Industry, Forestry, Soils, and Chemistry. The Bureau of Statistics was established in 1903, the Bureau of Entomology in 1904, the Bureau of Biological Survey in 1906, the Bureau of Markets in 1917, the Bureau of Public Roads in 1918, the Bureau of Agricultural Economics, the Bureau of Home Economics, and the Extension Service in 1923, and the Bureau of Dairying in 1924, - name changed to Bureau of Dairy Industry in 1926.

After 1933 many so-called "action agencies" were created in response to acts of Congress most of which, except the Agricultural Adjustment Administration, were set up elsewhere than in the Department, though many later became part of it. Among these agencies were the Soil Conservation Service, the Federal Surplus Commodities Corporation, the Commodity Exchange Administration, the Resettlement (later Farm Security) Administration, the Commodity Credit Administration, the Farm Credit Administration, and the Rural Electrification Administration.

Certain agencies were transferred from the Department to other departments or agencies. These were the Bureau of Biological Survey which became part of the Fish and Wildlife Service of the Department of the

Interior, the Weather Bureau which went to the Department of Commerce, the Bureau of Public Roads which became part of the Federal Works Agency and the Food and Drug Administration which went into the Federal Security Agency.

During wartime the line and program agencies of the Department of Agriculture have been divided into two administrative units, one responsible to the Secretary of Agriculture and the other to the War Food Administrator. The staff agencies service both sets of line agencies.

The line or program agencies under the Secretary's supervisions are: the Agricultural Research Administration, the Farm Credit Administration, the Rural Electrification Administration, and the Forest Service. The War Food Administration is under the supervision of a War Food Administrator appointed by and directly responsible to the President.

The service and staff agencies serving both the War Food Administration and the Department of Agriculture are: The Bureau of Agricultural Economics, the Office of Budget and Finance, the Office of Foreign Agricultural Relations, the Office of Information, the Library, the Office of Personnel, the Office of the Solicitor, and the Office of Plant and Operations.

The primary responsibility of the War Food Administration is to assure an adequate supply and efficient distribution of food to meet war and essential civilian needs. In doing so it works in close correlation with the agencies supervised by the Secretary of Agriculture.

Executive Order 9334, April 19, 1943, so defined the respective duties and functions of the Secretary of Agriculture and the War Food Administrator that, in order to carry out its purposes, each has authority to exercise any and all powers vested in the other, by statute or otherwise, to the extent necessary to enable them to perform their respective duties and functions. Exercise of any such power by either of them is legally authorized and not subject to challenge by any third party affected thereby on the ground that the action was taken within the jurisdiction of the Secretary of Agriculture, rather than the War Food Administrator, or vice versa.

Both the Secretary of Agriculture and the War Food Administrator are members of the War Production Board. The former is neutral chairman and the latter United States member of the Combined Food Board and also a member of the War Mobilization Committee.

AGRICULTURAL RESEARCH ADMINISTRATION

The Agricultural Research Administration was created during a major reorganization of the Department to streamline it for the war effort, which was announced December 13, 1941. This reorganization was validated by Executive Order 9069, February 23, 1942, from which the establishment of this Administration dates.

In the Agricultural Research Administration were grouped seven of the Department's older scientific bureaus and agencies concerned with research

and regulatory work, the four Regional Research Laboratories, and the nine Bankhead-Jones Laboratories. The Beltsville Research Center was also placed under the supervision of the Agricultural Research Administrator.

The names of the bureaus consolidated were: Bureau of Animal Industry, Office of Experiment Stations, Bureau of Agricultural Chemistry and Engineering, Bureau of Entomology and Plant Quarantine, Bureau of Home Economics, Bureau of Plant Industry, and Bureau of Dairy Industry.

However, in February 1943, certain transfers were made within the framework of the Agricultural Research Administration and the names of some of the bureaus were altered. Certain nutrition work was transferred from the Bureau of Agricultural Chemistry and Engineering to the Bureau of Home Economics, while its agricultural engineering work, and that on weed eradication and effluent contaminants, went to the Bureau of Plant Industry. The names of the bureaus concerned then became: Bureau of Agricultural and Industrial Chemistry, Bureau of Human Nutrition and Home Economics, and Bureau of Plant Industry, Soils and Agricultural Engineering.

The Agricultural Research Administration directs and supervises the scientific research activities of the Department. It determines research objectives and plans, and it develops, coordinates, and directs the Department's research programs.

A heavy wartime responsibility of the Research Administrator is that for all physical, chemical, nutritional, biological, engineering, and other research and development activities relating to food and food facilities. He acts as liaison officer on research problems with other public and private agencies. The Directors of Food Production and Food Distribution, and the heads of other agencies, make recommendations to the Administrator for research needed in connection with their programs. In addition, the Research Administrator has been designated Associate Director of Food Production with authority in the field of soil conservation.

Bureau of Agricultural and Industrial Chemistry

The Bureau of Agricultural and Industrial Chemistry is a research organization engaged in investigations and experiments in the fields of chemistry, physics, and other physical sciences. The objective is to gain new fundamental scientific knowledge relating to agriculture, to improve agricultural methods, and to develop new and wider industrial uses for agricultural products.

The Division of Chemistry was established August 21, 1862, by the appointment of Charles M. Wetherill, as Chemist. It became the Bureau of Chemistry on July 1, 1901.

The Division of Agricultural Soils, established as a part of the Weather Bureau, February 15, 1894, became an independent office on July 1, 1895, and was rechristened the Division of Soils during the fiscal year 1897. It attained Bureau rank July 1, 1901. The Fixed Nitrogen Research

Laboratory became a unit of the Department of Agriculture by transfer from the War Department, July 1, 1921, and was attached to the Bureau of Soils on July 1, 1926.

In the reorganization effective July 1, 1927, the regulatory work of the Bureau of Chemistry was transferred out of the Bureau and set up as a separate agency called the Food, Drug, and Insecticide Administration. The research work of the Bureau of Chemistry was combined with the Bureau of Soils and the Divisions of Soil Bacteriology and Soil Fertility of the Bureau of Plant Industry to form the Bureau of Chemistry and Soils, comprising three units: Chemical and Technological Research, Soils Investigations, and Fertilizer Investigations. By a further reorganization, in September 1934, the Soil Microbiology (formerly Soil Bacteriology) and Soil Fertility Divisions were transferred to the Bureau of Plant Industry.

The three-unit organization of the Bureau of Chemistry and Soils was abolished July 1, 1935, and during the same year the research work on insecticides was transferred to the Bureau of Entomology and Plant Quarantine, and the technological phases of Fruit and Vegetable Utilization Investigations were transferred from the Bureau of Plant Industry to Chemistry and Soils. On April 1, 1935, Soil Erosion Investigations were transferred from the Bureau of Chemistry and Soils to the newly created Soil Erosion Service which later became the Soil Conservation Service.

On June 3, 1931, the Industrial Farm Products Division of the Bureau announced the establishment of a Naval Stores Station at Olustee, Fla., where pilot-plant investigations on the processing of pine gum could be undertaken. On July 1, 1935, the Naval Stores Section of the Industrial Farm Products Division became the Naval Stores Research Division and the Color and Farm Wastes Division was abolished, most of its activities being incorporated in the Industrial Farm Products Research Division.

The Agricultural Byproducts Laboratory for pilot-plant experiments on the utilization of farm wastes was established in cooperation with the Iowa State College at Ames, Iowa, in the summer of 1931. This work was merged with that of the Northern Regional Research Laboratory at Peoria, Ill., July 1, 1941. A year later the Industrial Utilization phases of the work at the Regional Soybean Laboratory at Urbana, Ill., were similarly transferred.

On October 1, 1938, the chemical research of the Bureau of Chemistry and Soils and the agricultural engineering work carried on by the Bureau of Agricultural Engineering were merged into a new agency named the Bureau of Agricultural Chemistry and Engineering.

This reorganization involved the transfer, in October 1938, of the Soil Survey Division, the Soil Chemistry and Physics Research Division, and the unit conducting research relative to plant mineral constituents derived from soils, from the Bureau of Chemistry and Soils to the Bureau of Plant Industry. That part of the work of the Divisions of Irrigation and Drainage in the Bureau of Agricultural Engineering which related to investigations, experiments, and demonstrations in connection with crop production on irrigable lands, the quality of irrigation water and its use by crops, and methods for

improving and maintaining the productivity of irrigated soils, was also transferred to the Bureau of Plant Industry. The remaining work of these Divisions, which related to investigations, experiments, and demonstrations in connection with the construction and hydrologic phases of farm irrigation and land drainage, was transferred to the Soil Conservation Service.

At the time of its creation the new Bureau of Agricultural Chemistry and Engineering was made responsible, under the general supervision of the Director of Research, for the administration and operation of the four Regional Research Laboratories which were authorized by Congress in the Agricultural Adjustment Act of 1938 to search for new and wider industrial outlets and markets for farm products. These laboratories are located at Peoria, Ill., for the Northern part of the country; New Orleans, La., for the South; Philadelphia, Pa., for the East; and Albany, Calif., for the West. On July 1, 1940, the Fertilizer Research Division was transferred to the Bureau of Plant Industry and the Industrial Farm Products Research Division was abolished and most of its functions (except Soybean Investigations and Smelter Fume Investigations) were taken over by the Regional Laboratories.

On December 13, 1941, seven of the Department's research bureaus including the Bureau of Agricultural Chemistry and Engineering were grouped together into the Agricultural Research Administration. Following this consolidation the Bureau of Agricultural Chemistry and Engineering was further divided. On February 13, 1943, the agricultural engineering work and the investigations on chemical weed eradication and plant damage by industrial effluents, were transferred to the Bureau of Plant Industry which added Soils and Agricultural Engineering to its name.

At the same time the Protein and Nutrition Research Division was combined with the Bureau of Home Economics to form the Bureau of Human Nutrition and Home Economics. The new name given to the former Bureau of Agricultural Chemistry and Engineering was Bureau of Agricultural and Industrial Chemistry. This Bureau was charged with the operation of the four Regional Research Laboratories, already becoming famous for work on the industrial utilization of farm crops in connection with the war, in addition to four chemical research units in Washington.

On March 17, 1943, the research units of the Bureau of Agricultural and Industrial Chemistry located in Washington, with the exception of Allergen Investigations, started July 1, 1936, were moved to the Regional Research Laboratories. The Agricultural Chemical Research Division and the Naval Stores Research Division went to the Southern Laboratory; the Microbiology section of the Agricultural Chemical Research Division to the Eastern Laboratory; the Hemicellulose section of the same division to the Northern Laboratory; and the entire Enzyme Research Laboratory, which became a separate unit July 1, 1940, to the Western Laboratory.

Bureau of Animal Industry

The present functions of the Bureau of Animal Industry include research involving the cause, prevention, and treatment of diseases of domestic animals; experimental projects in breeding, feeding, and management, including studies of animal products; investigations on the existence, spread, control, and eradication of communicable diseases of animals, and the administration of certain livestock laws and regulations dealing with the foregoing subjects. The Bureau of Animal Industry operates a considerable number of experiment and field stations and laboratories. It administers the Animal Quarantine Acts, the Diseased Animal Transportation Acts, and the Virus-Serum-Toxin Act.

The Bureau of Animal Industry was established by Act of Congress May 29, 1884 to prevent the spread of contagious diseases among cattle. This legislation followed previous public agitation and also recommendations, in 1869 and 1870, by Horace Capron, Commissioner of Agriculture, in his report to Congress.

On March 3, 1905 Congress enacted the Animal Quarantine Act, which has been administered by the Bureau, to regulate the inter-State movement of livestock. On June 30, 1906 Congress enacted the Meat Inspection Act which was likewise assigned to the Bureau for enforcement.

During the early formative period of the Bureau, various divisions, offices, and laboratories were established, usually by executive order. In April 1891, the Bureau was reorganized and its functions grouped into four divisions: Inspection Division; Division of Animal Pathology; Division of Field Investigations and Miscellaneous Work; and Division of Quarantine. Subsequently there were added a Dairy Division (1895); Animal Husbandry Division (1910); Meat Inspection Division (1912); Division of Hog Cholera Control (1913); Tick Eradication Division (1917); Tuberculosis Eradication Division (1917); Division of Virus-Serum Control (1920); and Packers and Stockyards Division (1927).

From time to time further changes have occurred, of which the following are of principal importance:

The Dairy Division was transferred, by Act of Congress, from the Bureau of Animal Industry, on July 1, 1924, to become the Bureau of Dairying, later the Bureau of Dairy Industry. The Packers and Stockyards Division, formerly the Packers and Stockyards Administration in the Office of the Secretary of Agriculture, was added to the Bureau of Animal Industry on July 1, 1927. It was transferred from the Bureau of Animal Industry to the Agricultural Marketing Service on October 16, 1938, and the Interstate Inspection Division was created in the Bureau immediately thereafter to supervise functions not involved in the transfer.

The Biochemic Division was consolidated with the Pathological Division July 1, 1940. The Meat Inspection Division was transferred from the Bureau of Animal Industry to the Food Distribution Administration, February 1, 1943. The Division of Tick Eradication and Special Diseases was consolidated with the Interstate Inspection Division on September 1, 1943.

Bureau of Dairy Industry

The Bureau of Dairy Industry conducts scientific research on the breeding, nutritive requirements, and management of dairy cattle; on the physiology of reproduction and milk secretion; on the manufacture of milk products and byproducts; and on the efficient operation of dairy manufacturing plants. It also collects and analyzes production records of dairy herds and utilizes this information for the promotion of herd improvement on a national scale.

A Dairy Division was organized in the Bureau of Animal Industry on July 1, 1895, with a chief, one assistant, and two clerks. Its purpose was to secure information of value to dairymen relating to "the condition of the industry, statistics of production and trade, markets, and improvement in the manner of producing and handling dairy products." It was also to establish close relations with the nation's dairy industry.

Authorization for creation of this Division was contained in the Agricultural Appropriation Act of March 2, 1895, it being so phrased as to provide for the collection by the Secretary of Agriculture of "information concerning dairy products." This was probably in response to urgings by the Chief of the Bureau of Animal Industry, in his annual report for the previous year, that a dairy division be established.

Laboratory research began in the Division in 1902 with L. A. Rogers in charge and a cooperative arrangement with the Biochemic Division of the Bureau of Animal Industry for use of its laboratories. The Division was called upon to enforce the Renovated (or process) Butter Act of May 9, 1902 and the later Act of August 10, 1912.

On January 1, 1905 cooperative arrangements went into effect with State experiment stations for work to be carried on in their laboratories at Storrs, Conn., Madison, Wis., Columbia, Mo., and State College, Pa. In 1912 this cooperative work was discontinued except that in Pennsylvania.

The Section of Market Milk Investigations was organized in the Division in 1905, and the Section on Dairy Manufacturing Investigations the following year. In 1910, the Dairy Division acquired a 190-acre farm at Beltsville, Md., for experimental purposes. The first work in breeding dairy cattle was started the following year. Later work in the nutrition of dairy cattle was undertaken at Beltsville.

The Dairy Division of the Bureau of Animal Industry became the Bureau of Dairying, by Act of Congress, May 29, 1924. The designation Bureau of Dairying was changed to Bureau of Dairy Industry by Act of Congress, May 11, 1926.

Bureau of Entomology and Plant Quarantine

The Bureau of Entomology and Plant Quarantine at present carries on investigations on insects, gives advice on how to control or use them, cooperates with State and local agencies to control and prevent the spread of injurious insects and plant diseases, advises the Secretary of Agriculture on matters relating to plant quarantines, and is responsible for the enforcement of Federal plant quarantines and regulatory orders to prevent the introduction into or spread within the United States of injurious insect pests and plant diseases.

The research it does on insects includes studies on their classification, anatomy, physiology, habits, and responses under normal and artificial conditions. The investigations are conducted to develop information on how insects which are injurious to agriculture, forestry, or animals, or which annoy or injure man or destroy his possessions may be eliminated or controlled.

This involves research on chemicals or other substances that may be used to prevent, destroy, attract, repel, or mitigate the severity of attacks of insects which infest vegetation, attack or annoy animals, or may be present in households or any environment whatsoever, including the study of problems relating to the composition, action, and application of such materials and the development of methods for their manufacture and use. Investigations are made on diseases and natural enemies of insects to determine ways of utilizing those which may aid in the control of injurious insect pests. Studies are made on the culture and use of honeybees and of beekeeping practices.

The information developed through research on how to control and utilize insects is made available to farmers and others through appropriate channels such as the press, special publications, and correspondence. The Bureau is the agency of the Government responsible for giving advice on the habits of insects, and on their control. It furnishes advice to military and public health officials on the control of insect pests that attack or annoy man and serve as carriers of human diseases or are important because they destroy various commodities.

Under general and special authorization and in cooperation with State and local agencies, the Bureau carries on operations to eradicate, suppress, or control incipient outbreaks of insect pests and plant diseases, including those which may have gained a more or less limited foothold within the United States. It cooperates with State and local agencies in combating insects or plant diseases which occur in emergency outbreaks which unless controlled would cause extreme losses over wide areas within their normal distribution. It cooperates with agencies of the Federal Government responsible for the management of lands under control of the United States in operations to combat insects and plant pests.

To prevent the entry or spread within the United States of injurious plant pests and diseases the Bureau enforces quarantines and restrictive orders, issued under authority provided in various acts of Congress, which

prohibit or regulate the importation or interstate movement of injurious insects and of plants and plant products that may introduce or spread plant pests or diseases new to or not widely prevalent within the United States. To carry out this work it regulates and inspects the entry into the United States of railway cars and other vehicles, freight, express, and baggage from Mexico, and when necessary cleans or disinfects them. In compliance with plant-quarantine regulations it inspects at ports of entry plants and plant products that may be brought to the United States.

The Bureau inspects plants and plant products offered for export and certifies to shippers and interested parties such products in accordance with the sanitary requirements of the country to which they may be exported.

The Bureau of Entomology and Plant Quarantine was created by organizational merger of various agencies of the Department. The merger was proposed by the Secretary of Agriculture in 1933 in the estimates of funds requested for the fiscal year 1935, and formally provided for in the Agricultural Department Appropriation Act of 1935, approved March 26, 1934. The units included in the merger are:

(1) The Bureau of Entomology had its beginning on June 14, 1854, with the appointment of an entomologist by the Patent Office. The entomological work of the Patent Office was transferred to the Department of Agriculture upon its creation by Congress in 1862, and in 1863, was given divisional status. However, the Agricultural Appropriation Act approved June 19, 1878, was the first which made definite provision for a Division of Entomology. On July 1, 1904, the Division of Entomology was advanced to Bureau status pursuant to the Agricultural Appropriation Act approved April 23, 1904.

From its establishment this unit carried on research work on insects. It was also charged with the enforcement of the Insect Pest Act of March 3, 1905, and of the Honeybee Importation Act of August 31, 1922. It maintained control operations against certain introduced insect pests, notably the gypsy moth. After the enactment of the Plant Quarantine Act in 1912 it became responsible for the enforcement of certain domestic plant quarantines in cooperation with the Federal Horticultural Board as follows: Gypsy moth and browntail moth, from November 25, 1912; European corn borer, from October 1, 1918, and Japanese beetle, from June 1, 1919.

(2) The Federal Horticultural Board was established August 21, 1912, under authority contained in the Plant Quarantine Act of August 20, 1912. While the quarantine provisions of section 7 of the Act, as applying to the white pine blister rust, potato wart, and the Mediterranean fruitfly became effective upon the passage of the Act, the Act did not become generally effective until October 1, 1912. Under its terms, the Board included two representatives from the Bureau of Entomology, two from the Bureau of Plant Industry, and one from the Forest Service. The Federal Horticultural Board continued as originally established until July 1, 1928, when its functions were transferred to the newly created Plant Quarantine and Control Administration and the Board's responsibilities became advisory in character.

This Advisory Board was abolished in Agricultural Department Appropriation Act of 1934, approved March 3, 1933. Until July 1, 1928, the functions of the Federal Horticultural Board included responsibility for the enforcement of all plant quarantines, foreign and domestic, the enforcement of annually enacted legislation regulating the movement of

vehicles from Mexico into the United States and the certification of nursery stock to meet the sanitary requirements of foreign countries. It also carried on control operations against certain pests, such as the date scale, Mediterranean fruitfly in Hawaii, and pink bollworm, in addition to supervising the control work conducted by the Bureau of Entomology against insect pests subject to domestic plant quarantines, as referred to above, and activities associated with the enforcement of the domestic quarantines on account of white pine blister rust, phony peach disease, and black stem rust, which were conducted for it by the Bureau of Plant Industry in connection with the control work they carried out.

(3) On July 1, 1928, pursuant to the Agricultural Appropriation Act approved May 16, 1928, the Plant Quarantine and Control Administration superseded the Federal Horticultural Board and continued under that name until July 1, 1932, when it became known as the Bureau of Plant Quarantine, pursuant to the Agricultural Appropriation Act approved July 7, 1932. The Congressional action creating the Plant Quarantine and Control Administration made provision for an Advisory Federal Plant Quarantine Board of five members, the Chief of the Administration to serve ex officio as chairman of the Board, the four additional members to be designated by the Secretary of Agriculture from existing bureaus and offices of the Department of Agriculture, including the Bureau of Entomology, the Bureau of Plant Industry, and the Forest Service. This Advisory Board was abolished by act of Congress approved March 3, 1933.

The direction of important control and eradication projects with respect to the gypsy moth and brown-tail moth, the European corn borer, and the Japanese beetle were transferred to the Administration from the Bureau of Entomology effective July 1, 1928. The Administration was also charged with the enforcement of Rules and Regulations Prohibiting the Movement of Cotton and Cotton-seed from Mexico into the United States and Governing the Entry of Railway Cars and Other Vehicles, Freight, Express, Baggage, or Other Materials from Mexico at Border Points, issued under authority contained in the Act making appropriations for the Department of Agriculture, (now covered by a specific Act of Congress, approved January 31, 1942) to guard against the entry of the pink bollworm of cotton; the Insect Pest Act of 1905; in cooperation with the Post Office Department, the Terminal Inspection Act of 1915, and with the inspection and certification of exports of plants and plant products to meet the sanitary requirements of foreign countries.

(4) The administrative direction of operations conducted by the Bureau of Plant Industry for the control of certain plant diseases was assigned by the Secretary of Agriculture to the Chief of the Bureau of Entomology on November 29, 1933. With the formal establishment of the Bureau of Entomology and Plant Quarantine, effective July 1, 1934, the control work theretofore conducted by the Bureau of Plant Industry against certain plant diseases was made a part of the functions of the newly created Bureau of Entomology and Plant Quarantine. The activities transferred were as follows: Citrus canker eradication, begun in 1915; phony peach control, begun in 1929; barberry eradication to control black stem rust of small grains, begun in 1918; Dutch elm disease eradication, begun in 1933, and white pine blister rust control, begun in 1916. White pine blister rust control is now covered by a specific Act of Congress, approved April 26, 1940. In carrying out the purposes of this act, the Agricultural appropriation acts providing funds for this work

place responsibility upon this Bureau for over-all technical direction and coordination of the entire program, and for cooperation with States, local authorities, and private agencies, in the control of the disease on State and privately owned lands.

(5) By administrative order of the Secretary of Agriculture, effective September 1, 1934, the chemical work on insecticides and fungicides, which began July 1, 1927 and was carried on in the Bureau of Chemistry and Soils, was transferred to and made part of the work of the Bureau of Entomology and Plant Quarantine. The transfer was approved by Congressional action in the Department of Agriculture Appropriation Act, 1936, approved May 17, 1935.

Bureau of Human Nutrition and Home Economics

The Bureau of Human Nutrition and Home Economics deals primarily with problems of the ultimate consumer. It carries on extensive fundamental research on foods and on other goods essential to everyday living. It seeks to give American families scientific facts to aid them in best using their resources. The field of research includes making nutritional analyses of food consumed by various population groups, and other studies of consumption habits; planning diets to safeguard health; analyzing foods for vitamin, protein, and other nutritive content and for palatability; studying home food preservation techniques; developing ways of using new and familiar foods, such as soybean and peanut products; developing specifications for clothing and household fabrics for consumer purchasing use; investigating principles of clothing design, selection and care, including such studies as developing procedures and instruments for measuring feet as a basis for improving sizing and fit of footwear, and designing work clothes for women.

The Bureau of Human Nutrition and Home Economics traces its beginnings to the Agricultural Appropriation Act of August 8, 1894, in which Congress provided \$10,000 for nutrition investigations in the Office of Experiment Stations, thereby giving its first recognition to the need for human nutrition research. In the period 1894 to 1915, the program was widened to include investigations of the relative cost as well as the composition and nutritive value of food materials, studies of dietaries, of the digestibility of certain foods, and of the principles of human nutrition.

The Smith-Lever Extension Act of May 8, 1914, brought about important changes in this research. Under this law, the Office of Experiment Stations, was absorbed into the new States Relations Service, organized July 1, 1915, pursuant to an order of the Secretary of Agriculture. In this Service, the nutrition investigations were enlarged into an Office of Home Economics.

Memorandum 436

On July 1, 1923, the Office of Home Economics became the Bureau of Home Economics, in keeping with provisions of the Agricultural Appropriation Act approved February 26, 1923. The research field again broadened, and in addition to research on foods and nutrition and utilization of agricultural products for clothing and household furnishings, the Bureau undertook study of economic problems of the home, standards and costs of living, time and energy required for household operations, and trends of household consumption of agricultural products.

By Executive Order 9069 of February 23, 1942, followed up by Secretary's Memorandum 960, the Bureau of Home Economics, with other research bureaus of the Department, became part of the new Agricultural Research Administration. As a follow-up of the same Executive Order, the Bureau of Home Economics and the Division of Protein and Nutrition Research of the Bureau of Agricultural Chemistry and Engineering were consolidated in February 1943 to form a new Bureau of Human Nutrition and Home Economics.

In comment, the Secretary of Agriculture then said: "Immediate expansion of the nutrition and food research of the Department is vital to carrying out our responsibilities to civilians and armed forces under war conditions . . . the new Bureau of Human Nutrition and Home Economics will, of course, continue its work in other fields of home economics to which it has made many contributions."

Bureau of Plant Industry, Soils, and

Agricultural Engineering

The activities of the Bureau of Plant Industry, Soils, and Agricultural Engineering include investigations of plant production and improvements of soils in which the plants are grown, along with the engineering problems concerned with crop production and the handling of soils. The Bureau headquarters is at the Plant Industry Station, Beltsville, Md., most of its work being conducted in cooperation with State agricultural experiment stations.

Research with plants is concerned mainly with reducing the hazards of production and improving the quality of all crops. One of the principal methods of accomplishing this is by breeding new strains or varieties resistant to diseases, insects, heat, drought, or cold. Members of the Bureau staff have also brought back to this country from foreign parts thousands of valuable plants which have proved useful here, directly or as breeding material.

Methods of weed control, planting, harvesting, transporting, and storing crop plants are also studied. The life history of organisms must be studied as an adjunct to plant disease control. This often results in working out practical methods of seed treatment, spraying, or dusting.

Soils are mapped and studied from the standpoint of origin and classification into some 8,000 types. The basic physical and chemical properties of soils, their microscopic plant and animal life, and methods of cultivation, irrigation, crop rotation, and fertilizing are investigated. The Bureau also conducts investigations of engineering problems which are concerned with farm machinery and its operation, farm buildings and equipment, and other engineering phases of agriculture.

As early as 1856, a botanist was engaged by the Commissioner of Patents to serve in his agricultural section. The Division of Gardens and Grounds was organized under a Superintendent soon after the Department was created in

1862. What became the Department's propagating garden had been established by the Commissioner of Patents in 1856.

A Division of Botany was created in the Department in March 1869. It maintained the United States National Herbarium until July 1, 1896, when the Herbarium was transferred to the Smithsonian Institution. The Division of Pomology was created in 1886, and the Division of Vegetable Physiology and Pathology, which began as a Section of Mycology in the Division of Botany in 1886, was established independently in 1890.

The Department's fiber investigations began in the Division of Statistics in 1889, the Office of Fiber Investigations having been established in 1890. The Division of Agrostology originated in the Division of Botany and assumed independence July 1, 1895. In 1900, the Department had Divisions of Botany, of Vegetable Physiology and Pathology, of Pomology, of Agrostology, and of Experimental Gardens and Grounds.

To simplify matters it was decided, in 1901, to establish a Bureau of Plant Industry to coordinate these autonomous divisions. The first Chief of the new Bureau announced that its investigations would cover the fields of vegetable pathology and physiology, botany, grasses and forage plants, pomology, domestic tea growing, and foreign seed and plant introduction, the last having been one of the Department's earliest undertakings.

The new Bureau was also to supervise the experimental gardens and grounds, the Arlington Experimental Farm (since discontinued), and Congressional seed distribution (discontinued in 1923). Creation of the Bureau was validated by the Appropriation Act of 1902, approved March 2, 1901.

The soil fertility and soil microbiology work of the Bureau of Chemistry and Soils was transferred to this Bureau by the Agricultural Appropriation Act of 1936. The soil chemistry and physics and the soil survey work of the Bureau of Chemistry and Soils, was transferred to it by Secretary's Memorandum 784, October 6, 1938, the change being reflected in the Agricultural Appropriation Act of 1940.

In February 1943, the engineering research of the Bureau of Agricultural Chemistry and Engineering and its research on chemical weed eradication and effluent contaminants were transferred to the present Bureau of Plant Industry, Soils, and Agricultural Engineering. This transfer and the change in the Bureau's name were pursuant to Research Administration Memorandum 5, issued with the approval of the Secretary in response to Executive Order 9069, February 23, 1943. The action was in conformity with Secretary's Memorandums 96C and 986.

Development of the National Arboreteum, established by the Act of March 4, 1927, is under the direction of this Bureau. It is maintained for purposes of research and education regarding tree and plant life.

The Bureau is now actively engaged in helping farmers produce strategic crops, formerly imported from a distance, and is cooperating with Latin-American countries in establishing other crops that must be grown in the tropics. Among these plants are those used in the production of drugs,

medicines, insecticides, vegetable oils, tannin, coarse fibers, and rubber.

The Bureau at present carries on experimental work in Central and South America to establish commercial rubber production in the Western Hemisphere. It is also investigating the possibilities of other rubber-bearing plants that can be grown in continental United States, especially those such as goldenrod and Russian dandelion.

Office of Experiment Stations

The Office of Experiment Stations was established October 1, 1888, following the passage of the Hatch Act of March 2, 1887, which made the initial appropriation of funds for the State experiment stations, to give such advice and assistance as it was thought would best promote the purposes of that Act. Later legislation enlarged the functions of the Office by directing the Secretary of Agriculture to prescribe the form of the annual financial statement required by the Hatch and Supplementary Acts, to ascertain whether the expenditures under these Acts are in accordance with the provisions of the Acts, to coordinate the work of the Department of Agriculture with that of the experiment stations, and to report thereon to Congress.

Nutrition investigations were begun by the Office in 1894; irrigation investigations in 1898; and drainage investigations in 1902. Administrative supervision of the Alaska Experiment Station was assigned to the Office in 1898, of the Hawaii and Puerto Rico stations in 1901, of the Guam station in 1908, and the Virgin Islands station in 1919.

On July 1, 1915, the Office became a division of the States Relations Service, formed by combining the Office of Experiment Stations (except the irrigation and drainage investigations, transferred to the Bureau of Public Roads), the offices of extension work in the South and in the North and West, and an Office of Home Economics. The Office of Experiment Stations was segregated from the States Relations Service on its dissolution, July 1, 1923.

The functions of the Office then included responsibility for representing the Secretary of Agriculture in relations with the State agricultural experiment stations under the Hatch Act, the Adams Act of 1906, and later the Purnell Act of February 24, 1925, and Title I of the Bankhead-Jones Act of June 29, 1935; also the administrative supervision of the Alaska and Insular experiment stations.

Direct operation of the Alaska, Guam, and Virgin Islands stations by the Office was discontinued July 1, 1932, with the transfer of the Alaska station to the Alaska Agricultural College and School of Mines, the Guam station to the island government, and the Virgin Islands station to the Department of the Interior. The merger of the Federal station in Hawaii with the experiment station of the University of Hawaii, begun in 1929, was completed at the close of the fiscal year 1938. Thereafter the responsibilities of

the Office for the Hawaii station were on the same basis as for the other State and Territorial stations established under the provisions of the Hatch and Supplementary Acts.

Beltsville Research Center

Beltsville, Md.

The beginning of this research institution dates back to June 30, 1910 when, with \$25,000 appropriated by Congress, the Department purchased 475 acres of tillable and timber land near Beltsville, Md. The first uses were for animal husbandry and dairy investigations of the Bureau of Animal Industry. The Center now spreads over about 10,000 acres and nine other units of the Department, including the principal research bureaus, have space and facilities there.

The Beltsville Research Center, as such, was created by Secretary's Memorandum No. 648 of August 28, 1934. It was transferred to the Agricultural Research Administration under Secretary's Memorandum No. 986, dated February 25, 1942, pursuant to Executive Order 9069, dated February 23, 1942. Maintenance and facilitating services are provided for different agencies conducting research there and for other activities.

The Bankhead-Jones Regional Laboratories

The nine regional laboratories established under the provisions of Sections 1 and 4 of the Bankhead-Jones Act of June 29, 1935, provide a joint Department and State agricultural experiment station attack on problems of regional or national scope. These laboratories serve as focal centers for regional coordination and cooperation of research in the subjects under study by the laboratories. The work of the laboratories is centered especially upon phases of the problem under study which would be difficult or impossible for an individual State or a group of States to undertake.

The regional laboratory for research into the heredity and behavior of vegetable crop plants for the development of improved varieties having superior adaptation to the Southeastern region of the United States was approved by the Secretary, November 30, 1935, and located at Charleston, S. C.

The regional laboratory for research into laws and principles underlying pasture improvement in the northeastern part of the United States was approved by the Secretary, February 20, 1936, and is located at State College, Pa.

The regional laboratory for research into the industrial utilization of the soybean and soybean products in the north central region of the United States was approved by the Secretary, February 20, 1936; and is located at Urbana, Ill.

The regional laboratory for the improvement of swine through the application of breeding methods was approved by the Secretary, December 22, 1936, and is located at Ames, Iowa.

The regional laboratory for the improvement of sheep for Western ranges through the application of breeding methods was approved by the Secretary, February 24, 1937, and is located at Dubois, Idaho.

The regional laboratory for study of the mechanism of infection in the contagious, infectious, and parasitic diseases of domestic animals and poultry, and methods of control in the southeastern region was approved by the Secretary, February 24, 1937, and is located at Auburn, Ala.

The regional laboratory for the improvement of viability in poultry, was approved by the Secretary, December 23, 1937, and is located at East Lansing, Mich.

The regional laboratory for investigations of the relationship of the salinity of irrigation waters, and of soil conditions, to plant growth and related factors involved in a permanently successful irrigated agriculture in the western region, was approved by the Secretary, December 23, 1937, and is located at Riverside, Calif.

The regional laboratory for research into the relation of soils to plant, animal, and human nutrition was approved by the Secretary, January 31, 1939, and is located at Ithaca, N. Y.

FARM CREDIT ADMINISTRATION

The Farm Credit Administration through its 12 district offices and local associations provides for farmers, and their marketing, purchasing and business service associations, a cooperative source of credit at reasonable rates. It endeavors to provide sound financing for wartime production.

The permanent units of the system operate on a cooperative basis. Local national farm loan associations, farmer-owned and farmer-controlled, handle the making of land bank loans. Each farmer subscribes at the time his loan is made, to 5 percent of the amount of the loan in stock in his association. The association, in turn, subscribes to stock in the Federal land bank. The local associations also handle Land Bank Commissioner loans.

The 520 Production Credit Associations and the 12 Federal Intermediate Credit Banks provide a dependable source of production credit. The Production Credit Associations are controlled by their farmer members. Each member owns stock in his association equal to five percent of the maximum amount of his loan. The initial capital of the associations was provided by the production credit corporations from capital allocated to them from a revolving fund set up under the provisions of the Farm Credit Act of 1933. The Federal Intermediate Credit Banks make loans to and discount paper for the production credit associations, obtaining these funds through the sale of consolidated collateral trust debentures to investors.

Farmer cooperatives borrowing from the banks for cooperatives, own capital in the bank equal to a specified percentage of the amount of the loan. The percentage varies with the type of loan obtained.

The Farm Credit Administration was created by Executive Order 6084, dated March 27, 1933, and effective May 27, 1933.

The Federal Farm Board, organized July 15, 1929, by authority of the Agricultural Marketing Act of June 15, 1929, including its Division of Co-operative Marketing (now Cooperative Research and Service Division) created by the Cooperative Marketing Act of July 2, 1926, and transferred to the Federal Farm Board from the Department of Agriculture by Executive Order No. 5200, October 1, 1929, became the Farm Credit Administration, and its Chairman the Governor thereof. Offices of other appointed members of the Federal Farm Board were abolished, its authority to make loans to stabilization corporations was also discontinued.

The functions of the Federal Farm Loan Bureau and the Federal Farm Loan Board, created by the Federal Farm Loan Act, approved July 17, 1916, were placed under the Farm Credit Administration. This included the supervision of the 12 Federal land banks, their affiliated national farm loan associations, and the joint stock land banks, the latter being placed in liquidation by the Emergency Farm Mortgage Act of May 12, 1933, and the 12 Federal intermediate credit banks created by Title 2 of the Federal Farm Loan Act of March 4, 1923. The offices of the appointed members of the Federal Farm Loan Board were abolished except that of Farm Loan Commissioner which title was changed to Land Bank Commissioner by the Farm Credit Act of 1933, approved June 16, 1933.

The functions of the Secretary of Agriculture in making loans to individuals to purchase stock in agricultural credit corporations, authorized by the Act of February 14, 1931, and the Crop Production Loan Office and Seed Loan Office of the Department of Agriculture (now Emergency Crop and Feed Loan Offices), first loans authorized in 1918 and made in certain years to 1931 and in each year since then, were also placed under the Farm Credit Administration.

The 12 regional agricultural credit corporations, placed in liquidation May 1, 1934, which had operated under the Reconstruction Finance Corporation since they were created in 1932, under the provisions of the Emergency Relief and Construction Act of July 21, 1932, were also made a part of the Farm Credit Administration by Executive Order 6084. The Regional Agricultural Credit Corporation of Washington, D. C., opened a branch at Wenatchee, Wash., in February 1941, to provide temporary short-term credit. Early in 1943, the Regional Agricultural Credit Corporation of Washington, D. C. was given authority by the Secretary of Agriculture to make loans to farmers for the production of wartime food and fiber. Two corporations and one branch operated on April 15, 1944.

The Farm Credit Act approved July 16, 1933, authorized the creation of 12 production credit corporations and establishment of production credit associations, and 13 banks for cooperatives. Part of the Agricultural Marketing Act Revolving Fund, authorized by Agricultural Marketing Act of June 15, 1929, was used to capitalize the banks for cooperatives and actual lending from this fund was curtailed after the banks for cooperatives were

established.

The Federal Farm Mortgage Corporation Act of January 31, 1934, created the Federal Farm Mortgage Corporation with authority to issue two billion dollars of bonds and to invest its funds in first and second mortgage Land Bank Commissioner loans, which were first authorized by the Emergency Farm Mortgage Act of May 12, 1933, and to purchase consolidated farm loan bonds and make loans to Federal land banks on security of these bonds. The \$200,000,000 made available for Commissioner loans by the Emergency Farm Mortgage Act of May 12, 1933, became its capital.

The Federal Credit Union Act, approved June 26, 1934, authorized the Governor of the Farm Credit Administration to charter and supervise Federal credit unions. This authority was transferred to the Federal Deposit Insurance Corporation by Executive Order 9148, dated April 27, 1942.

Under Reorganization Plan I, dated April 25, 1939, and effective the following July 1, the Farm Credit Administration became a part of the Department of Agriculture. By Executive Order 9280, December 5, 1942, it was made a part of the Food Production Administration of the Department. By Executive Order 9322, of March 26, 1943, as amended by Executive Order 9334, April 19, 1943, which created the War Food Administration, the Farm Credit Administration was removed from the Food Production Administration and returned to its former status as a separate agency of the Department, directly responsible to the Secretary.

FOREST SERVICE

The Forest Service administers 160 national forests, comprising over 178 million acres of federal lands. These forests are managed by the Forest Service:

For the protection, development, production and use of timber, forage, and wildlife, on a sustained yield, and where possible increased yield, basis; for the protection of watersheds, i.e., for the regulation of streamflow, reduction of soil erosion, of silting and flood damage, and for protection of municipal and domestic water supplies; for the preservation of scenic values and for the development of simple, democratic and inexpensive forms of recreation; for many other forms of land and resource use; for determining through research and demonstrating and encouraging the best methods of protection, producing and using forest land resources.

In the forest and range experiment stations, and in the Forest Products Laboratory, investigations are conducted in the entire field of forestry and wild-land management, including the growth, protection, and harvesting of timber management of range lands, the efficient and economical utilization of forest products, and research in forest economics, taxation, and forest influences. A national forest survey is being conducted to determine our present and potential forest resources.

State and private owners of forest lands receive cooperation from the

Forest Service in the application of sound forest-management practices, in the maintenance of organized protection of forest lands against fire, and in the distribution of planting stock to farmers for windbreaks, shelter-belts, and farm woodlands. The Service cooperates with the States to stimulate development, proper administration, and management of State and community forests, and administers the agriculture conservation program as applied to the naval stores industry.

Government forest work had its real beginning with the appointment by the Department of Agriculture, on August 30, 1876, of a special agent to study general forest conditions in the United States. This action was authorized by an amendment to the Act making appropriations for the legislative, executive, and judicial expenses of the Government, approved August 15, 1876.

In 1881 a Division of Forestry was created in the Department, but for a long time it received an annual appropriation of less than \$30,000, and could serve as little more than a bureau of information and advice. The Division, which was given permanent statutory rank only in 1886, grew from this small beginning into the Bureau of Forestry, (act of March 2, 1901) and finally, as its work expanded, into the Forest Service (act of February 1, 1905).

Meanwhile the act approved March 3, 1891, authorized the President to create forest reserves from timberlands of the public domain. The first Forest reserve (now the Shoshone National Forest in Wyoming) was established by President Benjamin Harrison that same year. By Act of Congress, February 1, 1905, the Forest Reserves (National Forests) were transferred from the Department of the Interior to the Department of Agriculture, and the Agriculture Appropriation Act of March 3, 1905, designated the former Bureau of Forestry as the Forest Service.

In 1908 the Forest Service decentralized administration of field work by setting up a number of regional offices each under a regional forester. In June 1910, the Forest Products Laboratory was established at Madison, Wis., in cooperation with the University of Wisconsin. The Weeks Law of 1911 authorized Federal purchases of lands for national forest purposes. The Clarke-McNary Law of 1924 was the basis for a program of cooperation with the States in fire prevention, farm forest planting and forestry extension work. From 1933 to 1942, the Forest Service supervised a large part of the Civilian Conservation Corps work program.

The establishment of 12 forest experiment stations was permanently authorized by the McSweeney-McNary Act of May 22, 1928. In addition to the stations set up, this act authorized establishment of one station for Alaska, one in Hawaii, and one in the Great Plains and Prairie States, none of which has thus far been established.

In 1930 the Forest Service began the first complete survey of forest resources and conditions that had ever been made of the country's 630 million acres of forest land. This Nation-wide Forest Survey was authorized by Congress under Section 9 of the McSweeney-McNary Forest Research Act of 1928. By 1942 some 300 million acres - or about one-half the total area to be inventoried - had been covered.

With funds allocated by President Roosevelt, under the Emergency Appropriation Act of June 19, 1934, to the Secretary of Agriculture for the planting of protective strips of trees in the Plains region as a means of ameliorating drought conditions by giving protection from wind to the soil and crops, the Forest Service early in the fall of 1934 initiated the Plains Shelterbelt Project. Administrative offices for the project, which was later designated the Prairie State Forestry Project, were established at Lincoln, Nebr., with State Divisional offices in the capital cities of each of the States traversed by the belt - North Dakota, South Dakota, Nebraska, Kansas, Oklahoma, and Texas. The first trees were planted in the spring of 1935 under a plan of leasing the planting sites.

Beginning in the spring of 1936, the work was set up as a cooperative undertaking with the individual farmer. In the following 7 years, 18,600 miles of remarkably successful field shelterbelts were planted in the various States within the project; a total of 30,223 farmers participated in the program. On June 30, 1942, the project was transferred to the Soil Conservation Service, with the understanding that the portion of the project area falling within the State Soil Conservation Districts would be continued as a regular activity of the Districts.

Following an appropriation for activities in the interest of flood control after passage of the Omnibus Flood Control Act of 1936, the Forest Service participated actively in a number of watershed surveys throughout the country. The first upstream flood control program adopted in the country following a survey was begun in the Los Angeles River Drainage, most of the work being within the Angeles National Forest.

Following our entry into the war, the Forest Service was assigned several major programs in connection with the war effort, including:

Forest Products Supplies, Production, and Requirements: Working under agreement with the War Production Board, the Office of Price Administration, and other agencies, the Forest Service collects information, makes surveys, and otherwise performs services dealing with requirements, supplies, and production of forest products for the war program.

Emergency Rubber Project: Secretary Wickard, on March 12, 1942, designated the Forest Service as the Departmental agency to be responsible, in cooperation with other Bureaus in the Department, for the administration of this project which was authorized by the Act of March 5, 1942 "to provide for the planting of guayule and other rubber bearing plants and to make available a source of crude rubber for emergency and defense uses."

Alaska Spruce Log Program: The Forest Service, at the request of the War Production Board surveyed the possibilities of drawing on the spruce stands of the Tongass National Forest of southeastern Alaska for timber urgently needed in aircraft construction, and on June 5, 1942 the Secretary of Agriculture approved an agreement between the Commodity Credit Corporation and the Forest Service under which the Service, acting as a Corporation agent, conducts a large-scale enterprise for the extraction of Alaskan timber.

The logging is done by contractors. The logs are rafted and towed some 900 miles for manufacture by mills in the United States. On January 15, 1943, the first raft of logs reached Anacortes, Washington. It contained 912,810 board feet of logs, of which 49,300 board feet were hemlock for experimental purposes. By October 15, 1943, 9,050,000 feet of high grade spruce logs had been delivered to mills in Puget Sound, 3,660,000 feet additional were en route or ready to be towed, and 12,200,000 feet of hemlock and relatively low grade spruce logs had been delivered in Alaska to supplement the deficient supplies of the sawmills in that Territory, all working on urgent Army and Navy orders.

Aircraft Warning Service: In a letter to the Secretary of Agriculture, January 6, 1942, the Secretary of War established an official procedure for placing Forest Service lookout stations in the Army Aircraft Warning System. On March 1 the War Department made funds available for carrying forward this project.

Forest Fire Fighters Service: On June 12, 1942, the Office of Civilian Defense established a volunteer Forest Fire Fighters Service to aid Federal and State Forestry agencies in wartime protection of the forests.

Facility Security Program: Under Executive Order 9165 of May 19, 1942, and Secretary's Memorandum 1016 of June 9, the Forest Service was charged with responsibility to take necessary measures to protect timber and related facilities from production interruptions arising out of sabotage or carelessness.

Quinine Supply Survey: The Board of Economic Warfare in September 1942 allocated funds to the Forest Service for carrying on a survey of sources for quinine supplies in Colombia, South America.

Latin American Forest Resources Survey: With funds provided by the Office of Coordinator of Inter-American Affairs, the Forest Service in November 1942 undertook a Tropical Timber Study in Central America and Northern South America. Primary objective of the study was to gather information on local woods as a basis for recommending woods suitable for bridge and culvert construction on the Pan American Highway, the wood ship-building program of the Inter-American Navigation Corporation, and military construction at cantonments, airfields, and military bases.

Program to Stimulate Lumber Production: On February 26, 1943, President Roosevelt approved the proposal of the War Production Board to initiate in the East a program to stimulate logging production of lumber and other forest products required for war and essential civilian needs. To the War Production Board was assigned the responsibility of carrying out the new program, either by its own personnel or through assignment of the program to the Forest Service to the extent Forest Service facilities would permit. On March 25 the War Production Board asked the Forest Service to act as its agent in handling this project. An item of \$1,000,000 for carrying on of the project was contained in the War Production Board's section of the War Agencies Appropriation Bill for Fiscal Year 1944, which was signed by the President on July 12.

Beginning even before Pearl Harbor, work at the Forest Products Laboratory was focused on war problems - finding wood substitutes for scarce materials, adapting natural or processed wood to military uses, and directly promoting efficient wood use. In providing data and specifications on the use of wood for aircraft; in designing economical crates and containers for all sorts of military supplies and equipment, including anti-aircraft guns, armored trailers and cars as well as munitions and other supplies; in training inspectors for wood products and packaging; and in broadening the use of plywood, plastics and other chemical derivatives of wood, outstanding contributions were made.

RURAL ELECTRIFICATION ADMINISTRATION

The Rural Electrification Administration was created by Executive Order 7037 of May 11, 1935, under authority of the Emergency Relief Appropriation Act of 1935, approved April 8, 1935. Statutory provision for an agency of the same name was made in the Rural Electrification Act, approved May 20, 1936. Transfer to the Department of Agriculture was provided by Reorganization Plan II, effective July 1, 1939. In March 1942, the offices of the Rural Electrification Administration were moved from Washington, D. C., to St. Louis, Mo.

The Rural Electrification Administration makes no grants. Under suitable conditions it lends the entire cost of building rural electric distribution systems. These systems may include, where necessary, generation and transmission equipment. Loans must be amortized over a maximum period of 25 years, must be self-liquidating within the period of the loan, and must be reasonably secured.

In its program of financing the entire cost of building electric distribution systems, the Administration is putting important electrical resources behind the war effort by means of some 800 cooperative and other rural power systems. Through mobile generating plants, built on highway trailers, emergency power sources can be set up on a few hours' notice.

The Rural Electrification Act of 1936 provided for a 10-year program totaling \$400,000,000 or \$40,000,000 a year. The loan fund was increased to \$140,000,000 in the fiscal year ending June 30, 1939, and to \$100,000,000 for the fiscal year ending June 30, 1941, and for the fiscal year ending June 30, 1942. All but \$40,000,000 of the fiscal 1939 loan fund, and all of the fiscal 1941 and 1942 loan funds, consisted of Reconstruction Finance Corporation money.

For the fiscal year ending June 30, 1942, Congress made available \$100,000,000, for the fiscal year ending June 30, 1943, \$10,000,000, and for the fiscal year ending June 30, 1944, \$20,000,000, of Reconstruction Finance Corporation funds. Allotments of \$466,881,000 had been made as of June 30, 1943. On the same date, money actually advanced to borrowers totaled \$369,152,000.

Lines financed by the Administration are today serving Army camps, Navy and Coast Guard stations, cinnabar and manganese mines, oil wells, vocational training centers, and a variety of rural industries.

Rural Electrification Administration service makes power available to war industries in areas previously unelectrified. This contributes to the total of available plant capacity in rural regions.

Perhaps the most important contribution of the Rural Electrification Administration to the war effort consists in making electricity available for the production and conservation of protein, -- vitamin -- and mineral-rich foods.

THE WAR FOOD ADMINISTRATION

THE WAR FOOD ADMINISTRATION

The War Food Administration was established by Executive Order 9322, dated March 26, 1943, and amended by Executive Order 9334, dated April 19, 1943. Its primary responsibility is the national wartime food program. Specifically it:

Determines the direct and indirect military, other governmental, civilian, and foreign requirements for human and animal foods and for food used industrially; formulates and implements a program to supply food adequate to meet the requirements, allocating the Nation's farm-production resources as needed; assigns priorities and allocates food for all uses mentioned above; ensures the efficient and proper distribution of the available food supply; makes recommendations to the chairman of the War Production Board covering the quantities and types of nonfood materials, supplies, and equipment required to carry out the program; jointly determines, with the chairman of the War Production Board, the division to be made whenever the available supply of any food proves insufficient to meet requirements; determines the need and amount of food available for civilian rationing, exercising priorities and allocation powers through the Office of Price Administration; collaborates as necessary with other agencies concerned with the foreign aspects of the food program; makes recommendations to the proper agencies in the event of domestic transportation shortages; and has full responsibility for agricultural manpower.

As announced in Administrator's Memorandum 27, September 24, 1943, the War Food Administration consisted of: The Food Production Administration, the Food Distribution Administration, the Commodity Credit Corporation, the Extension Service, the Office of Labor, the Office of Materials and Facilities, the Office of Transportation, (a staff agency) and the Office of War Board Services (later discontinued).

Administrator's Memorandum 27, Supplement 4, issued January 21, 1944, made minor changes in this set-up. Thereafter the Food Production Administration and the Food Distribution Administration became known as the Office of Production and the Office of Distribution, respectively. At the same time the Soil Conservation Service, the Agricultural Adjustment Agency, and the Farm Security Administration became independent agencies under the War Food Administrator, and an Office of Price was established in the War Food Administration.

All service and staff agencies of the Department also constitute a part of the War Food Administration. Except as the War Food Administrator shall expressly prescribe otherwise, the services of these agencies are utilized by the War Food Administration in the same manner and to the same extent as their services have hitherto been utilized by the Department of Agriculture.

The War Food Administration is the result of a series of executive and administrative consolidations affecting, among others, the following agencies of the Department of Agriculture: the Extension Service, the Commodity

Credit Corporation, the Farm Security Administration, the Federal Surplus Commodities Corporation, the Agricultural Adjustment Administration, the Soil Conservation Service, the Agricultural Marketing Administration, the Sugar Division, the Commodity Exchange Administration, the Federal Crop Insurance Corporation, a portion of the Bureau of Animal Industry, certain portions of the Bureau of Agricultural Economics, and the former office for Agricultural War Relations.

By Reorganization Plan I, the Commodity Credit Corporation was transferred to the Department of Agriculture on July 1, 1939. The following year, pursuant to the President's Reorganization Plan III the Division of Marketing and Marketing Agreements of the Agricultural Adjustment Administration and the Federal Surplus Commodities Corporation were consolidated into the Surplus Marketing Administration. The purpose of both these changes was to effect an integration of closely related activities and to make possible a more nearly unified policy and program for agricultural marketing.

Following the establishment in July 1941, of State and county War Boards for the purpose of coordinating administration of Departmental programs in the field, the Agricultural Adjustment Administration, the Soil Conservation Service, the Federal Crop Insurance Corporation and the Sugar Division were consolidated into the Agricultural Conservation and Adjustment Administration, and the Agricultural Marketing Service (except for the Division of Agricultural Statistics), the Commodity Exchange Administration, and the Surplus Marketing Administration were consolidated into the Agricultural Marketing Administration. The purpose of this consolidation, which became effective shortly after December 7, 1941, was to adapt the organization of the Department to wartime demands.

On December 5, 1942, Executive Order 9280 effected further changes in the organization of the Department of Agriculture in order to facilitate the effective discharge of the Secretary's enlarged responsibilities in connection with the national wartime food program. The Agricultural Conservation and Adjustment Administration (except for the Sugar Agency), the Farm Credit Administration, the Farm Security Administration, a part of the Office for Agricultural War Relations and certain food production units of the War Production Board were consolidated into the Food Production Administration. By this same Order, the Agricultural Marketing Administration, the Sugar Agency of the Agricultural Conservation and Adjustment Administration and part of the Office for Agricultural War Relations, some regulatory work of the Bureau of Animal Industry, and certain of the food distribution units of the War Production Board were consolidated into the Food Distribution Administration.

By Executive Order 9322, March 26, 1943, as amended by Executive Order 9334 of April 19, 1943, the Food Production Administration (except the Farm Credit Administration), the Food Distribution Administration, the Commodity Credit Corporation and the Extension Service (without change in its legal status or in the Federal-State cooperative nature of its work) were consolidated for wartime purposes into the War Food Administration, which is under the direction and supervision of a War Food Administrator appointed by the President and directly responsible to him.

The immediate staff of the War Food Administration has remained small. On May 10, 1943, there was announced the creation therein of an Office of Materials and Facilities under a Deputy Administrator.

This Office consolidated work formerly carried on by the Material Control Branch of the Office for Agricultural War Relations (created as the Office of Agricultural Defense Relations, May 5, 1941) the Facilities Branch of the Food Distribution Administration, the Production Supplies Program Branch, the Farm Service and Supply Branch of the Food Production Administration, and the Priorities Services Group of the Commodity Credit Corporation.

Establishment of a War Meat Board to facilitate the handling of the Nation's meat supply, was announced jointly by the War Food Administration and the Office of Price Administration on May 17, 1943.

On May 27, 1943 the War Food Administration announced the appointment of a Director of Transportation. His function is to act as the War Food Administrator's direct representative in coordinating the transportation work of the Administration's constituent agencies. As of December 1, 1943, The Office of Transportation became a staff office of the Administration, not a line or program agency.

An Office of Labor was established June 23, 1943. It had full responsibility for carrying out all labor, manpower, and wage-stabilization programs hitherto implemented by various other agencies such as the Food Distribution Administration, the Food Production Administration, and the Farm Security Administration. Establishment of its seven regions for decentralized operation of the farm-labor program was announced August 12, 1943.

On August 14, 1943, pursuant to Administrator's Memorandum 2, revised, Supplement 1, the Food Industries Labor Branch of the Food Distribution Administration was transferred to the Office of Labor.

On August 25, 1943, the National War Board of the War Food Administration was established by Administrator's Memorandum 11, revised, Supplement 1, and the following day, pursuant to the same memorandum, the creation of an Office of War Board Services under the supervision of a Director was announced. Pursuant to Administrator's Memorandum 11, May 27, 1943, the War Board Services Branch had been transferred to the Office of the War Food Administrator from the Food Production Administration.

On October 29, 1943, the Combined Food Board was reconstituted with the War Food Administrator as United States member, the Secretary of Agriculture as neutral chairman, and Canada was invited to appoint a member in addition to the British member. This action was embodied in an Amendment to Executive Order 9334, which at the same time abolished the Food Advisory Committee and the Inter-Agency ^{Allocations} Committee, and established a Food Requirements and Allocations Committee to pass on all domestic and foreign claims for food from United States sources.

Reassignment of the functions of the State and County War Boards was made by Administrator's Memorandum 31, October 29, 1943. The Office of War Board Services was discontinued December 30, 1943, by Administrator's Memorandum 11, Revised, Supplement 2. The chairman of the National War Board undertook its functions.

The Office of Price, established January 21, 1944, has supervision over all functions of the War Food Administration relating to the approval of maximum prices to be fixed for agricultural commodities or products, and to price-support programs concerning particular commodities. It works closely with the Offices of Price Administration and of Economic Stabilization. At the same time the Food Production and the Food Distribution Administrations were renamed Office of Production, and Office of Distribution, respectively, while the Agricultural Adjustment Agency, the Soil Conservation Service, and the Farm Security Administration became independent agencies under the War Food Administrator.

On October 26, 1944, Administrator's Memorandum No. 27, Supplement 10, established the Office of Surplus Property and Reconversion as a staff agency of WFA to supervise and coordinate the functions of its other units in surplus-property disposal, reconversion, and contract settlement.

OFFICE OF PRODUCTION

The Office of Production was created in the Department of Agriculture December 10, 1942, during a departmental reorganization in response to Executive Order 9280, December 5, 1942. The following agencies were consolidated into it:

The Agricultural Conservation and Adjustment Administration (except the Sugar Agency); the Farm Credit Administration; the Farm Security Administration; that part of the Division of Farm Management and Costs of the Bureau of Agricultural Economics concerned primarily with planning current production; that part of the Office for Agricultural War Relations concerned primarily with food production; and the Office of Land Use Coordination. The last agency was transferred by Secretary's Memorandum 1054, Supplement 2, January 22, 1943, which was revoked by Secretary's Memorandum 1087, April 29, 1943, ^{and} gave the Office of Land Use Coordination the status of a staff agency of the Secretary's Office.

The Agricultural Conservation and Adjustment Administration was created in response to Executive Order 9069, February 23, 1942, by merging the activities of the Agricultural Adjustment Administration (thereafter agricultural Adjustment Agency), the Soil Conservation Service, the Federal Crop Insurance Corporation, and the Sugar Division, -- merger announced December 13, 1941. Executive Order 9322, March 26, 1943, as amended by Executive Order 9334 made the Food Production Administration part of the War Food Administration.

Administrator's Memorandum No. 27, Supplement 4, January 21, 1944, changed the name of the Food Production Administration to Office of Production, and made the AAA, the FSA, and the SCS independent agencies under the War Food Administrator. The head of the Office is known as the Director of Food Production. It consists of two staff branches and the Federal Crop Insurance Corporation.

The Feed Management Branch formulates plans, policies, and programs in connection with the production of food, meat animals, and livestock products. It also plans and directs the execution of national programs to secure the most effective utilization of grain and other livestock foods necessary to maintain the proper balance between livestock production and available food supplies.

The Crop Production Branch takes the initiative in the establishment and review of crop-production goals. It represents the Office on Department-wide commodity committees concerned with crop production and prices; reviews and analyzes existing crop-production programs and recommends desirable modifications; considers the need for new programs or changes in emphasis in existing programs needed to achieve crop-production goals; and evaluates the situation relating to materials and facilities necessary to the achievement of such goals, making pertinent recommendations relating thereto.

Federal Crop Insurance Corporation

The Federal Crop Insurance Corporation was created by the Federal Crop Insurance Act, Title V of the Agricultural Adjustment Act of 1938, approved February 16, 1938. The original act limited insurance to wheat but was amended on June 21, 1941, to include cotton.

The Corporation is owned by the United States Government and is under the direction of a Board of three directors appointed by the Secretary of Agriculture. A Manager, appointed by the Board, subject to the approval of the Secretary of Agriculture, is the executive officer of the Corporation. The primary purpose of the Federal crop insurance is to promote the national welfare by alleviating economic distress caused by crop failures due to unavoidable causes, administration in States and counties being handled by local AAA committees.

By Executive Order 9069, February 23, 1942, the Corporation was consolidated with the Agricultural Conservation and Adjustment Administration. By Executive Order 9280, December 5, 1942, the Agricultural Conservation and Adjustment Administration, with other Departmental agencies primarily concerned with the production of food, were consolidated into the Food Production Administration. By Executive Orders 9322, March 26, 1943, and 9334, April 19, 1943, the Food Production Administration with various other agencies of the Department was consolidated within the Department into the War Food Administration. The Corporation's Manager is responsible to WFA.

The Agricultural Appropriation Act of 1944 with respect to Federal crop insurance provided that ". . . no part of this appropriation shall be used for or in connection with the insurance of wheat and cotton crops

planted subsequent to July 13, 1943, or for any other purpose except in connection with the liquidation of insurance contracts on the wheat and cotton crops planted prior to July 31, 1943."

Liquidation activities consist of adjusting losses under contracts written on the 1943 and earlier wheat and cotton crops. However, the 1944 Appropriation Act prohibits the insuring of crops planted after July 31, 1943. The original Act establishing the Corporation and providing for capital stock is still in effect.

OFFICE OF DISTRIBUTION

The Office of Distribution (earlier Food Distribution Administration) was established within the Department of Agriculture on December 5, 1942, under the provisions of Executive Order 9280. It is responsible for planning the distribution of the Nation's food supplies so as best to meet the requirements of our armed forces, our civilian population, and our fighting Allies.

The Office of Distribution performs functions formerly carried on by the Agricultural Marketing Administration, a separate agency of the Department of Agriculture; the Sugar Agency of the Agricultural Conservation and Adjustment Administration; those of the Office for Agricultural War Relations concerned primarily with food distribution; those concerned with the meat inspection and enforcement of the 28-Hour Law of the Bureau of Animal Industry of the Agricultural Research Administration; and others of the Food Division and other food units of the War Production Board.

Administrator's Memorandum 27, Supplement 4, January 21, 1944, changed the name of the Food Distribution Administration to Office of Distribution. Its head is known as the Director of Distribution. At that time the Office became responsible for all procurement, stockpiling, storage, and distribution of food by the War Food Administration, including the distribution of food acquired by virtue of the operations of the Administration's several loan programs, with certain exceptions concerned with the Commodity Credit Corporation and noted in the section devoted to it.

More specifically the Office of Distribution recommends the allocation of available food supplies among the armed forces, civilian population, and our Allies; nutritional standards to assist in food allocations; rationing of various foods to provide equitable distribution of supplies; food conservation and nutrition programs for homemakers and institutional users; and programs to promote economies in the distribution of foods. It develops and administers War Food Orders to meet requirements of our Allies, our territories, Red Cross, and other groups. The Office also carries on programs for marketing services, research, and regulation.

On January 14, 1943, the Secretary of Agriculture announced assignments of personnel transferred from the War Production Board to the then Food Distribution Administration as follows:

Personnel of: The Food Division; Fats and Oils Section of the Chemistry Division; Food Processing Machinery Section of the General Industrial Equipment Division concerned with food-processing machinery program; the Food Section of the Consumers Goods Division of the Office of Civilian Supply, other than that assigned to Food Production Administration; the Machinery Unit of the Textile and Clothing Branch of the Office of Civilian Supply, concerned with food-processing machinery; the Fats and Oils Unit of the Chemical Section of the General Commodities Division of the Office of Civilian Supply concerned with edible fats and oils; the Containers Section of the General Commodities Division of the Office of Civilian Supply concerned with non-farm food containers; and the Food Section of the Procurement Policy Division.

Pursuant to Executive Order 9310 of March 6, 1943, the functions, power, and duties, with respect to nutrition, of the Office of Defense Health and Welfare Services in the Office for Emergency Management of the Executive Office of the President (including all functions, powers, and duties of the Nutrition Division of the Office of Defense Health and Welfare Services) were transferred to the Food Distribution Administration.

On April 18, 1943, in accordance with the recommendation of the Inter-departmental Transfer Committee, the Beverage and Tobacco Division of the War Production Board was transferred to the Food Distribution Administration.

The Food Distribution Administration was a direct outgrowth of the former Agricultural Marketing Administration which was established as a separate agency within the Department of Agriculture pursuant to Executive Order 9069 of February 23, 1942, by consolidating three separate agencies: The Surplus Marketing Administration (including the Federal Surplus Commodities Corporation as an agency of the Department of Agriculture), the Agricultural Marketing Service (except the Division of Agricultural Statistics which was transferred to the Bureau of Agricultural Economics), and the Commodity Exchange Administration of the Department of Agriculture.

Before their consolidation into the Agricultural Marketing Administration, the Surplus Marketing Administration, the Agricultural Marketing Service, and the Commodity Exchange Administration were placed under the direction and supervision of an Agricultural Marketing Administrator in accordance with the provisions of Secretary's Memorandum 960, effective December 15, 1941, to provide centralized responsibility for the development and execution of action programs in the field of agricultural marketing. The Administrator, or, in his absence or inability to act, an Assistant Administrator, was to act as personal representative of, and under the general supervision of the Secretary of Agriculture, be responsible for the activities carried out by the three agencies.

The activities of the former Agricultural Marketing Service were first set up in accordance with the provisions of Secretary's Memorandum 783, of October 6, 1938, effective October 16, 1938, with a designated representative of the Secretary in charge, subject to the general supervision and direction of the Secretary of Agriculture, and combined the following marketing and regulatory work within the Department:

From the Bureau of Agricultural Economics all marketing research, service and regulatory activities in connection with cotton, dairy products, poultry products, fruits, vegetables, grain, livestock, meats, wool, hay, feed and seed, warehousing, tobacco, and market news, under the provisions of the Tobacco Inspection Act, the Perishable Agricultural Commodities Act, the Standard Container Act of 1916, the Standard Container Act of 1928, the Produce Agency Act, the Peanut Stocks and Standards Act, the Tobacco Stocks and Standards Act, the Cotton Grade and Staple Statistics Act, the Cotton Futures Act, the Cotton Standards Act, the Grain Standards Act, the Warehouse Act, the Wool Standards Act, the Export Apple and Pear Act, all as amended, and the administration of the programs and activities of the Division of Crop and Livestock Estimates; from the Bureau of Animal Industry the responsibility for administering the provisions of the Packers and Stockyards Act, as amended; from the Bureau of Plant Industry the responsibility for administering the Federal Seed Act; and from the Bureau of Dairy Industry the responsibility for administering the Dairy Exports Act.

In accordance with Secretary's Memorandum 830 of July 7, 1939, pursuant to the provisions of the Agricultural Appropriation Act, approved June 30, 1939, the Agricultural Marketing Service, covering all the above-mentioned activities, was established as a bureau of and within the Department of Agriculture. In accordance with the President's Reorganization Plan IV, the administration of the Insecticide Act of 1910 and the Naval Stores Act was transferred to the Agricultural Marketing Service from the Food and Drug Administration, (now in the Federal Security Agency) effective June 30, 1940.

The Commodity Exchange Administration (which became a part of the Agricultural Marketing Administration pursuant to Executive Order 9069 of February 23, 1942), was established by Secretary's Memorandum 700, effective July 1, 1936, superseding the Grain Futures Administration, "to carry into effect the provisions of the Commodity Exchange Act." The Grain Futures Administration was created in the Department of Agriculture under the provision of Grain Futures Act of September 21, 1922, to report grain futures transactions and to check dissemination of misleading information tending to affect the price of grain.

The President's Reorganization Plan III, which was prepared in accordance with the provisions of Section 4 of the Reorganization Act of 1939, approved April 3, 1939, provided for the consolidation of the Division of Marketing and Marketing Agreements, of the Agricultural Adjustment Administration, and the Federal Surplus Commodities Corporation into a single agency to be known as the Surplus Marketing Administration. This consolidation was to facilitate the work of the Department of Agriculture relating to the formulation and administration of marketing agreements and the disposition of agricultural surpluses.

The Division of Marketing and Marketing Agreements was a part of the Agricultural Adjustment Administration which reported directly to the Secretary of Agriculture after October 16, 1938, in accordance with Secretary's Memorandum 783 of October 6, 1938, effective October 16, 1938. The Federal Surplus Commodities Corporation was begun as the Federal Surplus Relief Corporation, organized under powers granted to the President by National Industrial Recovery Act, approved June 16, 1933. Its charter was granted

by the State of Delaware on October 4, 1933, and amended on November 18, 1935, changing the name to Federal Surplus Commodities Corporation and naming the Secretary of Agriculture, the Administrator of the Agricultural Adjustment Administration, and the Governor of the Farm Credit Administration as its Board of Directors. The Corporation was continued "as an agency of the United States under the direction of the Secretary of Agriculture" by acts of Congress.

Market-expansion programs are authorized by Section 32 of Public Law 320, 74th Congress, approved August 24, 1935, as amended, and by related legislation. Marketing-agreement programs are authorized by the Agricultural Marketing Agreements Act of 1937, to regulate the handling of specified agricultural commodities in interstate and foreign commerce. The Surplus Marketing Administration was merged into the Agricultural Marketing Administration by Executive Order 9069 of February 23, 1942.

In accordance with Secretary's Memorandum 783, of October 6, 1938, a Director of Marketing and Regulatory Work was designated by the Secretary of Agriculture to be responsible for coordinating the work of the Federal Surplus Commodities Corporation, the Commodity Exchange Administration, the Marketing and Marketing Agreements Division of the Agricultural Adjustment Administration, the Sugar Administration, and the work of the personal representative of the Secretary in the performance of the functions assigned to him under Section 1 of Secretary's Memorandum 783 of October 6, 1938.

In accordance with Secretary's Memorandum 849 of January 19, 1940, the personnel and functions of the Office of the Director of Marketing and Regulatory Work were transferred to a personal representative of the Secretary of Agriculture who was designated as Director of Marketing in addition to his other duties. The Director of Marketing was to be responsible for the coordination of marketing, distribution, and regulatory work of the agencies and general programs of the Department, interdepartmentally and in relation to State governments and their agencies.

The Division of Consumers' Counsel (Department of Agriculture), created pursuant to Section 2, subsection (3), of the Agricultural Adjustment Act of 1933, approved May 12, 1933, for the purpose of protecting consumer's interest, was transferred by order of the Secretary of Agriculture from the Agricultural Adjustment Administration to general supervision and direction of the Director of Marketing. This was in accordance with Secretary's Memorandum 849 of January 19, 1940, effective February 1, 1940. The Division was transferred to the Agricultural Marketing Administration by Administrative Order of February 28, 1942.

The Sugar Division of the Agricultural Adjustment Administration administers the Sugar Act of 1937. This law requires the Secretary of Agriculture to determine the needs of consumers in the continental United States and to allocate marketing or import quotas for the various sugar-producing areas, domestic and foreign, to meet these requirements. The Division became the Sugar Agency by Executive Order 9069 of February 23, 1942, under the Agricultural Conservation and Adjustment Administration, and was consolidated into the Food Distribution Administration under the provisions of Executive Order 9280 of December 5, 1942.

An important part of the operating work of Office of Distribution has been assigned to nine commodity branches: Cotton and Fiber, Dairy and Poultry, Fats and Oils, Fruit and Vegetable, Grain Products, Livestock and Meats, Special Commodities, Sugar, and Tobacco. For the commodities under their jurisdiction, these branches initiate food orders, except set-aside orders, and administer all food orders; conduct market news services; develop and promulgate standards, and conduct inspection and grading; review and approve proposed purchase specifications, provide inspection and grading services required in procurement programs and give advice and assistance to other branches on distribution problems, trade practices, regulations and other related matters; develop and administer diversion programs under Section 32.

A Requirements and Allocations Control assembles, analyzes, and correlates data on the food requirements of the armed forces, civilians, allied and friendly nations, territories, and other claimants on United States food supplies; recommends allocation of foods among the claimants; and relates the commodity programs to the over-all food situation.

A Program Liaison furnishes leadership within the Office of the operation of supply programs in order to assure deliveries of food supplies in accordance with commitments. It administers the Caribbean and Icelandic Programs of the Office.

A Procurement Branch develops and conducts domestic purchase operations to meet the needs of the Office of Distribution supply and price-support programs; initiates set-aside orders and assists the commodity branches in their formulation and recommends the amendment or termination of these orders; furnishes information and materials, facilities, equipment, packaging, and containers needed in processing commodities purchased by the Office of Distribution and plans and recommends programs for foreign purchase and importation of foods.

A Shipping and Storage Branch develops efficient means of transporting food, controls the receipt, custody, storage, and disposition of commodities contracted for by the Office of Distribution; conducts periodic examinations of commodities owned by the Office of Distribution and storage facilities in which they are stored; is responsible for the condition of all Office of Distribution-held stocks and for disposing of unsalable commodities.

Two branches of the Office deal with food requirements for the home front and administer programs aimed at improving the nutrition and well-being of civilians. These are the Civilian Food Requirements Branch, and Nutrition Programs Branch.

A Program Appraisal Branch reviews, analyzes, and develops for marketing programs, and appraises their effects on farm income, prices, costs, marketing practices, consumption, and on the efficient and proper distribution of the available supply of food.

An Industry Operations Branch works with industry on wartime food problems. It provides a central point of contact in the Office for food-processing industries and assists them in the solution of their problems.

A Compliance Branch operates to prevent speculation, profiteering, hoarding and fraud in all phases of the food distribution program of the Office of Distribution. Also administers the Commodity Exchange Act.

A Marketing Facilities Branch administers the United States Warehouse Act, the 28-Hour Act, and Section 201 of the Agricultural Adjustment Act of 1938; cooperates with other Government agencies, and with producers of farm products, and farm organizations on transportation problems; and conducts studies for improving market facilities for the handling of perishable farm products.

AGRICULTURAL ADJUSTMENT AGENCY

The Agricultural Adjustment Agency was created as the Agricultural Adjustment Administration pursuant to the provisions of the Agricultural Adjustment Act, approved May 12, 1933. The act was designed to balance production and consumption of farm commodities, together with marketing conditions, in order to give such products the purchasing power they had in specified earlier base periods (for most commodities, 1909-14).

The principal features of the original agricultural adjustment programs were: (1) Adjustment contracts with growers of crops named as basic in the act and (2) marketing agreements with and licenses to processors, associations of producers, etc. Excise taxes levied on the processing of basic commodities provided funds from which benefit payments were made to farmers.

When the Supreme Court in the Hoosac Mills decision, January 6, 1936, invalidated the processing tax and the production-control provision of agricultural adjustment programs, Congress enacted the Soil Conservation and Domestic Allotment Act, February 29, 1936, by continuing and extending the Soil Erosion Act of 1935, sections 7 to 14 of which provide authorization for the agricultural conservation program carried out by the Agricultural Adjustment Administration. Emphasis of the farm program then shifted from temporary adjustment programs to soil conservation and improved farm-management practices. At that time, operations sections of the Agricultural Adjustment Administration, which had been organized according to commodities, were geographically realigned by regional divisions; Northeast, East Central, Southern, North Central, Western, and Insular (now the Special Programs Division).

The Agricultural Adjustment Act approved February 16, 1938 strengthened and continued the soil conservation programs, and set up marketing and storage provisions for controlling surpluses. The Price Adjustment Act of June 21, 1938, provided for parity payments to producers of wheat, cotton, corn, tobacco, and rice, to balance returns with "parity" income.

By Secretary's Memorandum 782 of October 6, 1938, which effected a Department-wide realignment of duties and offices, the following diversions and activities were transferred from the Agricultural Adjustment Administration to:

Bureau of Agricultural Economics, the Program Planning Division and the general planning for marketing programs; the Director of Marketing and Regulatory Work, the marketing and marketing agreements work, administration of section 32 of Public Law 320, 74th Congress, August 24, 1935, which appropriated permanently an amount equal to 30 percent of the annual customs receipts to be used in the disposal of surpluses and to finance crop adjustment, and related legislation, and administration of the Sugar Act of September 1, 1937, which authorizes quotas for importation and shipments of sugar.

By Secretary's Memorandum 988, February 13, 1942, the Consumers' Counsel Division was transferred from the Agricultural Adjustment Administration to the Agricultural Marketing Administration.

The first wartime reorganization of the Department of Agriculture, announced in December 1941, and effected by Executive Order 9069, February 23, 1942, combined the Agricultural Adjustment Administration with three other agencies forming the Agricultural Conservation and Adjustment Administration. On the following February 26, the Administration was designated the Agricultural Adjustment Agency by memorandum from the Administrator of the Agricultural Conservation and Adjustment Administration to the chiefs of the constituent bureaus and offices. By Executive Order 9280, December 5, 1942, the Agency as part of the Agricultural Conservation and Adjustment Administration, was combined in the Food Production Administration, which, in turn, became part of the War Food Administration, Executive Orders 9322, March 26, 1943, and 9334, April 19, 1943. It became an independent agency under the Administrator on January 21, 1944.

As directed by the Agricultural Adjustment Act of 1938, field administration of the agricultural adjustment programs is in the hands of county and community committees elected by farmers, who by their cooperation become members of a county association, and by State committees appointed by the Secretary of Agriculture. This principle of farmer administration has been recognized since 1933, when the basic unit in the farmer organization was known as the (Commodity) Production Control Association.

Since 1936, it has been called the County Agricultural Conservation Association. Besides agricultural adjustment programs, the Agricultural Adjustment Agency's county and community committees also are in charge of the local administration of programs for other agencies such as commodity loans and certain purchase programs (Commodity Credit Corporation), crop insurance (Federal Crop Insurance Corporation), the sugar conditional payment program under the Sugar Act of 1937, and so on..

In recent years, there have been two distinct parts to the agricultural conservation programs. Under the crop-adjustment phase, acreage allotments, based on predicated needs, have been set for basic crops, -- corn, cotton, peanuts, rice, tobacco, and wheat. The extent of the farmer's cooperation with these allotments has determined the amount of his "adjustment" payment. Under the conservation phase, the farmer has received payments for the accomplishment of specific soil-conserving or soil-building practices on his farm.

When war came, AAA committeemen undertook the job of helping farmers plan their individual operations in line with wartime production goals for

crops and livestock. The committeemen also assist farmers in solving new wartime problems through special programs which ration farm machinery and equipment; distribute limited supplies of feed, fertilizer, and other materials; obtain priorities for farm construction materials and for gasoline, tires, and tractor fuel. Chairmen of AAA committees serve as chairmen of USDA War Boards set up to coordinate the activities of federal agricultural agencies.

Under the 1943 program, payments were also conditioned on the attainment of goals for special "war" crops, such as soybeans, flaxseed, and peanuts. For the 1943 agricultural conservation program, \$400,000,000 was appropriated--a reduction of \$44,000,000 below 1942.

The Agricultural Appropriation Act for 1944 provided that the 1944 program should be planned to expend not more than \$300,000,000 and specified that these funds could be used only in connection with soil and water conservation practices to increase and maintain productivity of the land. Thus, acreage allotments were not to be used as a means of measuring performance of payments to farmers under the program. In some areas, the entire program would consist of furnishing materials and services, formerly a part of the conservation phase of the program only. In other areas, payments would also be made to farmers for carrying out other practices, such as strip cropping, approved summer fallow, and range improvement in the Great Plains.

The appropriation act made no provision for so-called "parity" payments for 1943 and 1944 crops. These payments have been made to producers for several years to more nearly balance actual returns from basic crops with parity prices. Parity price means a price for the farmer's product which will give it an exchange value, for things the farmer needs to buy, equivalent to that in a specified base period -- usually the 5 pre-war years, 1909-14. At the present time, prices for most farm products have reached parity.

COMMODITY CREDIT CORPORATION

The Commodity Credit Corporation lends money to farmers on basic and so-called "proclamation" crops at rates specified by Congress, and purchases and sells agricultural commodities in furtherance of war production programs. Created originally as an agency to help stabilize the prices of farm commodities by means of loans upon storable surpluses, the Corporation is now the Government agency which financially implements the price-support programs designed to increase the production of designated agricultural commodities especially needed in the war. The Corporation's loans and purchases during the fiscal year ended June 30, 1943 totaled \$3,500,000,000 as compared with \$1,600,000,000 the preceding year.

Under Executive Order 6340, dated October 16, 1933, the Commodity Credit Corporation was incorporated as an agency of the United States under the laws of the State of Delaware on October 17, 1933. All of the Corporation's capital stock is owned by the United States.

Under Reorganization Plan No. I the Corporation became part of the Department of Agriculture, and the exclusive voting rights of its stock were vested in the Secretary of Agriculture by Executive Order 8219, dated August 7, 1939. Under Executive Orders 9322, March 26, 1943, and 9334, April 19, 1943, the Commodity Credit Corporation became part of the War Food Administration.

The original authorized capital stock of the Commodity Credit Corporation was \$3,000,000. This was increased to \$100,000,000 by the Act of April 10, 1936. Prior to March 8, 1938, funds, in addition to the capital stock, required to finance loan programs were obtained by borrowing on the security of pledged collateral, principally from the Reconstruction Finance Corporation.

Under the Act of March 8, 1938 the Commodity Credit Corporation was authorized to issue and have outstanding at any one time obligations guaranteed by the United States in an aggregate amount not to exceed \$500,000,000. This authorization was increased to \$900,000,000 on March 4, 1939, to \$1,400,000,000 on August 9, 1940, to \$2,650,000,000, on July 1, 1941, and to the present authorization of \$3,000,000,000 on July 16, 1943.

Originally there was no limitation on the life of the Corporation. On January 31, 1935 it was authorized to act as an agency of the United States until April 1, 1937, or such earlier date as might be fixed by the President of the United States. Since this legislation was enacted--the life of the Corporation has been extended from time to time by Congress.

Administrator's Memorandum 27, Supplement 4, Amendment 2, March 18, 1944, directed that, with the exception of programs involving the use of funds and authority under Section 32, Public Law 320, 74th Congress, the powers of the Commodity Credit Corporation shall be utilized for all lending, buying, selling, storage, transportation, and subsidy activities of the War Food Administration with respect to food and food facilities. A prior directive (dated January 21, 1944) that the Office of Distribution should be responsible for all procurement, stockpiling, storage and distribution of food by the War Food Administration, including the distribution of food acquired by virtue of the operations of the several loan programs of the Administration was revoked.

EXTENSION SERVICE

Cooperative extension work in agriculture and home economics was defined by the Smith-Lever Act of May 8, 1914, as "for the purpose of aiding in diffusing among the people of the United States useful and practical information on subjects relating to agriculture and home economics, and to encourage the application of the same." Through the provisions of this Act, all extension activities of the Department and the land-grant colleges are coordinated under a "Memorandum of Understanding" between the United States Department of Agriculture and each State land-grant college.

Supplementary acts were: Capper-Ketcham Act, approved May 22, 1928, providing for further development of agricultural extension work; an act extending the benefits of the experiment station and extension acts to the Territory of Hawaii, approved May 16, 1928; an act extending the benefits of the Hatch Act and the Smith-Level Act to the Territory of Alaska, approved February 23, 1929; an act extending the benefits of the experiment station and extension acts to the Territory of Puerto Rico, approved March 4, 1931; and the Bankhead-Jones Act providing for further development of agricultural extension work, approved June 29, 1935.

In 1917, the passage of the Food Production Act by Congress gave the extension offices in the States Relations Service increased responsibility for stimulating agricultural production and conservation of food though, of course, only as a first world war measure. The Clarke-McNary Act, passed in June 1924, added responsibility for educational work relating to farm woodlots, shelterbelts, windbreaks, and other valuable forest growth.

Following passage of the Agricultural Adjustment Act, May 12, 1933, came responsibility for educational work in connection with carrying out the provisions of this law, a responsibility continued when the Soil Conservation and Domestic Allotment Act was passed, February 29, 1936.

By order of the Secretary on February 11, 1942, the Extension Service was made responsible for the education work in agriculture and home economics essential to the success of agriculture's wartime job which, "must, without exception, include all that is necessary to an understanding by rural people of each program individually and of all programs as a unified whole. Extension Service is responsible for all group or general educational work essential to a fundamental understanding of all action programs." When the War Food Administration was created the Extension Service became part of it without change in its basic legal status or its cooperative work with the States.

On February 17, 1943, the Secretary directed the Extension Service to be responsible for the direction of the mobilization and placement of all local farm labor resources; the organization and management, in cooperation with the Office of Education and the public schools, of a Nationwide program for the recruitment and use of nonfarm youth for summer-period and crop-season farm work; and the development and supervision of a program for the organized recruitment and utilization of nonfarm women for appropriate types of farm work.

The present cooperative extension work in agriculture and home economics in which the Department of Agriculture participates through the Extension Service, began in the Bureau of Plant Industry in 1903. During that year Congress, by an amendment to another bill, made available a sum of money to enable the Secretary to meet the emergency caused by entrance of the boll weevil into this country. This money was divided among several offices and bureaus with the idea of attacking the problem from different angles. A small amount was given the Bureau of Plant Industry, to try out the idea of farm demonstrations of good farm practices in the Southern States.

In January 1904, a second appropriation of \$27,316 became available under the term, "farmers' cooperative demonstration work". In 1906-07

the Office of Farm Management was created in the Bureau of Plant Industry, in which Office the farm management demonstration work for the Northern and Western States was begun in 1909.

On May 8, 1914, President Wilson signed the Smith-Lever Act under which cooperative extension work has since been conducted. In June, Secretary of Agriculture David F. Houston, appointed a States Relations Committee which represented the Secretary in administration of the Smith-Lever Act until July 1, 1915. On that date a States Relations Service was created, following a plan suggested by the Secretary.

This service included: The Office of Experiment Stations, formerly an independent office (except irrigation and drainage investigations which were transferred to the Office of Public Roads); the Office of Extension Work in the South (Farmers Cooperative Demonstration Work); the Office of Extension Work in the North and West, both from the Office of Farm Management, Bureau of Plant Industry; the Office of Home Economics, part of the old Office of Experiment Stations, and the Office of the Director, which included divisions of administration, agricultural instruction, and farmers' institutes.

June 30, 1923, in connection with a general reorganization of the Department authorized by Congress, the States Relations Service was dissolved. The Office of Experiment Stations became part of the organization of the Director of Research; the Office of Home Economics became the Bureau of Home Economics; the Office of Cooperative Extension Work (the two extension offices, combined October 1, 1921) became a part of the new Extension Service; and to the Service were added the Office of Exhibits and the Office of Motion Pictures.

The Extension Service was thereafter directed by the Director of Extension Work of the Department. At this time, subject-matter specialists in the main activities of the various Department bureaus were added to the staff to aid in coordinating the Department's work more fully with the States' extension work.

In 1928 the provisions of the Smith-Lever Act and supplementary acts were extended to the Territory of Hawaii, in 1929 to the Territory of Alaska, and in 1931 to Puerto Rico.

Following the reorganization of the Department in 1938, the Extension Service was reorganized in January, 1939. The new set-up included: Division of Administration; Division of field Coordination; Division of Subject Matter; Division of Extension Information (including Exhibits Section and Motion Picture Section). This remains the form of organization, except that on January 2, 1941, the Division of Field Studies and Training was created and, on July 1, 1942, the Exhibits and Motion Picture Sections were transferred to the Office of Information

FARM SECURITY ADMINISTRATION

The Farm Security Administration provides supervised credit and special services which enable operators of small farms to make a better living and increase their production of war-essential food supplies. Included in its special services are: Assistance in setting up group medical care plans to help low-income farmers obtain medical care at prices they can afford; and loans to enable farmers to buy for group use the equipment and services they cannot obtain individually. The FSA also makes long-term loans to tenants, sharecroppers or farm laborers for purchase of farms, under terms of the Bankhead-Jones Farm Tenant Act. It also administers the water-facilities program of the Department of Agriculture, and the Department's part in the water conservation and utilization program.

The Administration was created in September, 1937, and took over most of the work which had been carried on by the Resettlement Administration. The Resettlement Administration, which itself was preceded by the Federal Emergency Relief Administration and the State Rehabilitation Corporation, was created by Executive Order 7027, April 30, 1935.

Brought into it were the Federal Emergency Relief Administration's land program, and, (on July 1, 1935) the Federal Emergency Relief Administration's rural rehabilitation program, as well as the Land Policy Section of the Agricultural Adjustment Agency, and the State Land Planning Consultants of the National Resources Board. Executive Order 7041, May 15, 1935, transferred the 33 projects of the Department of the Interior's Subsistence Homestead Division to the Resettlement Administration, and on September 1, 1935, the farm debt-adjustment program of the Farm Credit Administration was made a function of the agency.

After operating 20 months as an independent agency, the Resettlement Administration became part of the Department of Agriculture on January 1, 1937, by Executive Order 7530. By Secretary's Memorandum the following September 1, the agency was replaced by the Farm Security Administration, and significant changes were made in functions.

In addition to its rehabilitation program and responsibility for managing resettlement projects started by the Resettlement Administration and other agencies, the Farm Security Administration was given the job of administering the farm-ownership program established by the Bankhead-Jones Farm Tenant Act which was approved by the President on July 22, 1937. At the same time the Resettlement Administration's Land Utilization Division was transferred to the Bureau of Agricultural Economics.

On August 28, 1937, Congress passed the act authorizing the Department's water-facilities program. By Secretarial action, several agencies including Farm Security Administration cooperated in carrying out the work. But at the beginning of the 1943 fiscal year, full administration of the operating phases was vested in Farm Security Administration, which also carries out the Department's functions in connection with the water conservation and utilization projects authorized by the Interior Department Appropriation

Acts of 1940, 1941, and 1942, and the Wheeler-Case Act of August 11, 1939, as amended October 14, 1940, and July 16, 1943.

The Administrator of the Federal Works Agency, acting under the Lanham Act of 1940, called on the Farm Security Administration to build several defense housing projects, and under the Urgent Deficiency Appropriation Acts of 1941 the President designated the Administration to provide temporary defense shelter. All of its defense housing activities, as well as the 42 non-farm projects, subsistence homesteads and greenbelt towns, were transferred during 1942 to the National Housing Agency, which had been set up by Executive Order 9070, February 24, 1942.

The 152 farm projects, most of which were inherited from the Resettlement Administration, are being liquidated, and the farms sold mostly to resident families.

The Administration's farm labor activities, including the 95 farm labor supply centers and the wartime programs for transporting domestic and foreign workers into labor-shortage areas, were loaned to the Office of Labor, War Food Administration, July 1, 1943.

The work of the Farm Security Administration is largely decentralized. There are 13 Regional offices. Farmers seeking Farm Security Administration credit and services apply to the local offices, located in most agricultural counties. The Administration became an independent Agency under the War Food Administrator on January 21, 1944.

SOIL CONSERVATION SERVICE

Soil erosion as a menace to the agriculture of the United States received formal recognition in 1929 when the Buchanan Amendment to the Agricultural Appropriation Bill for the fiscal year 1930 was adopted by Congress, February 16, 1929. The Amendment provided \$160,000 to be used by the Secretary of Agriculture in conducting soil erosion investigations.

During the same year regional soil erosion experiment Station's were set up on carefully selected erosion and agricultural type areas under the direction of the Bureau of Chemistry and Soils in cooperation with the Bureau of Agricultural Engineering. A portion of the funds appropriated for this work was assigned to the Forest Service to supplement and carry on research work which had been under way for several years to study the influence of forest cover on run-off.

The Agricultural Appropriation Act for the fiscal year 1932, enacted February 23, 1931, contained an appropriation of \$330,000 specifically to enlarge the activities of the erosion and water conservation research stations, ten of which were established. New information with respect to both the erosion process and methods of control were rapidly acquired on these stations.

Further impetus was given soil erosion studies when, in June 1933, Congress passed the National Industrial Recovery Act Section 202 b, of which provided for erosion control work as a means to unemployment relief. Three months later, September 19, 1933, the Soil Erosion Service was established without formal departmental order as a temporary agency of the Department of the Interior to carry out the provisions of the National Industrial Recovery Act relating to the prevention of soil erosion, and to administer expenditure of Public Works Administration allocations for this purpose.

The Soil Erosion Service, during approximately 18 months of operation under the Department of the Interior, put into effect an extensive demonstrational program throughout the country. Forty-one soil and water conservation demonstration projects were established and about 50 Civilian Conservation Corps camps were assigned to erosion control work under supervision of the Soil Erosion Service.

Funds, personnel, property, and equipment of the Soil Erosion Service were transferred to the Department of Agriculture by an Administrative Order, signed by the Federal Emergency Administrator of Public Works on March 23, 1935, and approved by the President on March 25, 1935. This Administrative Order cited Executive Orders 6252, August 19, 1933, and 6929, December 26, 1934, as authority for the action.

On March 27, 1935, the Secretary of Agriculture, by Department Memorandum 665, ordered the consolidation, to become effective April 1, 1935,

of all Department of Agriculture erosion-control activities. This order automatically expanded the organization to include the erosion-control experiment stations of the Bureau of Chemistry and Soils and the Bureau of Agricultural Engineering, the erosion nurseries of the Bureau of Plant Industry, and the Emergency Conservation Work camps previously assigned to the Forest Service for erosion-control work on agricultural lands.

In the meantime several Congressional committees were considering legislation to create a permanent Federal agency for soil-erosion control. As a result, on April 27, 1935, and following passage by both Houses without a dissenting vote, the President approved the Soil Conservation Act of 1935.

This law specifically established^{within} the Department of Agriculture a "Soil Conservation Service" for the development and prosecution of a long-time program of soil and water conservation. Since the law provided that existing facilities should be used in the formation of the new Service, the Acting Secretary of Agriculture, in Memorandum 673, April 27, 1935, ordered that the Soil Erosion Service become the Soil Conservation Service with status as a regular bureau of the Department.

Gradual broadening of the program began with the transfer of 150 Civilian Conservation Corps camps from the Forest Service and assignment of more than 300 additional camps to the Soil Conservation Service in the summer of 1935 in order to extend demonstrations to wider areas.

In the Omnibus Flood-Control Act of June 1936 Congress delegated both the Secretary of War and the Secretary of Agriculture to prosecute a national flood-control program. To carry out the Department of Agriculture's portion of this program, the Secretary, in a memorandum to bureau chiefs, dated November 30, 1936, revised by Memorandum 890 of February 27, 1941, delegated cooperative responsibility to the Forest Service, the Bureau of Agricultural Economics, and the Soil Conservation Service, with the Office of Land Use Coordination as the coordinating agency within and outside the Department. Subsequently the Service participated in a cooperative program relating to waterflow retardation measures on upstream farm and range lands. The Forest Service handles the work on forest lands, and the Bureau of Agricultural Economics estimates cost and benefits and handles economic problems.

Work accomplished thus far has largely concerned the preliminary and detailed surveys required in advance of actual remedial operations. All flood-control work was suspended for the duration of the war as of July 1, 1943, in accordance with desires of the President and the Bureau of the Budget to curtail activities not specifically necessary in prosecuting the war.

During August 1937, the Soil Conservation Service began cooperating actively with soil conservation districts organized by farmers under State laws. This action was taken in order to follow through with basic principles for soil conservation work on agricultural lands of the United States as laid down in the Report of the Secretary's Committee on Soil Conservation, approved by the Secretary on June 6, 1935. The Committee had recommended, and the Secretary had approved "that on and after July 1, 1937 . . . all erosion control work on private lands, including new demonstration projects,

be undertaken by the Soil Conservation Service only through legally constituted soil conservation associations."

From that date, therefore, the work of the Service began to change from a demonstrational character to a program designed primarily to lend assistance to farmers and ranchors in soil conservation districts, and to cooperate with such districts to the limit of the agency's available resources. As of September 15, 1943, Soil Conservation District Acts have been adopted by 45 States, and 935 districts have been established in 43 States, including 538,907,000 acres and 2,428,02 farms. The Soil Conservation Service is actively cooperating with 841 of these districts, furnishing, on request by the districts to the Department for assistance chiefly technical assistance, loan of equipment, and certain planting materials not readily available through commercial sources.

In July 1938, the Secretary of Agriculture directed the Soil Conservation Service to participate with the Bureau of Agricultural Economics and the Farm Security Administration in the water facilities program as authorized by the Pope-Jones Act of 1937. The work consisted of helping farmers and ranchers in low-rainfall areas of 17 western States in building up water supplies through new installations, repair or enlargement of existing facilities, and developing conservation management plans for the farms and ranches where the work was carried on.

On October 6, 1938, the Secretary of Agriculture announced a realignment of Department functions and specifically assigned to the Soil Conservation Service: (1) The land-utilization program authorized by Title III of the Bankhead-Jones Farm Tenant Act, previously administered by the Bureau of Agricultural Economics, (2) drainage and irrigation investigations formerly conducted by the Bureau of Agricultural Engineering, and (3) certain action phases of the Cooperative Farm Forestry Programs authorized by the Norris-Doxey Act of 1937. This served to consolidate in a single agency all erosion, flood-control, and related activities involving actual physical work on farmlands, predominantly agricultural watersheds, and certain other areas.

On April 19, 1940, Reorganization Plan No. IV, announced, along with other changes in governmental structure, the transfer to the Department of the Interior of functions, moneys, property, and personnel of the Soil Conservation Service with respect to soil and moisture conservation operations on lands under the jurisdiction of the Department of the Interior. This transfer involved work, except research studies, previously carried on by the Soil Conservation Service on public lands such as Indian Reservations in the West.

On February 23, 1942, following this country's entrance into war, by Executive Order 9069, the Soil Conservation Service, with the Agricultural Adjustment Administration, Federal Crop Insurance Corporation, and the Sugar Division, was made part of an Agricultural Conservation and Adjustment Administration for the war's duration and six months following its termination. On December 5, 1942, by Executive Order 9280, the Soil Conservation Service became a part of the Food Production Administration.

The Service's soils inspection and correlation work was transferred to the Bureau of Plant Industry by Secretary's Memorandum 1020, June 23,

1942. Effective July 1, 1942, as specified in Secretary's Memorandum 969, January 12, 1942, work of the Service under the Water Facilities Act of 1937 was transferred to the Farm Security Administration.

Soil Conservation Service activities under the Farm Forestry Act were expanded to include the Prairie States Forestry Project by authorization of the Secretary's Memorandum of June 30, 1942. This consolidated within the Service the supervision of shelterbelt planting activities carried on cooperatively with individual farmers, and supervision of related conservation services to farmers of the prairie-plains area.

On April 19, 1943, the Soil Conservation Service was made part of the War Food Administration. It became an independent agency under the War Food Administrator on January 21, 1944.

STAFF AGENCIES

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Bureau of Agricultural Economics

The Bureau of Agricultural Economics is the central statistical and economic research agency of the Department. It collects, analyzes, and publishes a wide variety of facts about agriculture, including the following fields: Production data, demand and supply, prices, costs and income, marketing, transportation, labor, agricultural finance, farm management, credit, taxation, land and water utilization, and other aspects of agricultural production and distribution.

The Bureau also conducts studies of rural population problems, standards of living, and rural attitudes. Its agricultural research and analyses help provide facts needed by the Department in forming national administrative policies. Thus the Bureau assists in the formulation of Department-wide policies and ensures integration of current research data with the work of policy making.

Although an agricultural section was established in the Patent Office in 1839 and authorized to expend \$1,000 "for agricultural statistics and other agricultural purposes," it was not until a year after the establishment of the Department of Agriculture in 1862 that a separate Division of Statistics was created. The statistical work which was started in 1862 has been continued and is today one of the chief activities of the Bureau of Agricultural Economics.

Estimates of acreages and yields of the chief crops have been obtained since about 1865 or 1866, but this work has been gradually expanded and statistics are currently gathered relating to the whole agricultural field. The Division of Statistics was given Bureau status in 1903 and was designated as the Bureau of Statistics and Crop Estimates in 1913, which was then changed to the Bureau of Crop Estimates in 1914.

An Office of Markets, established in 1913, undertook studies on cooperative marketing and on methods, costs, storage and other marketing problems. It combined with the Rural Organization Service in 1915 to form the Office of Markets and Rural Organizations which became, in 1917, the Bureau of Markets.

An Office of Farm Management, set up within the Bureau of Plant Industry in 1905, was made a separate office under the Secretary in 1915. In 1919 it was named the Office of Farm Management and Farm Economics, and in 1920 became an independent office within the Department by statute. At first this Office studied farm practices, but, in 1910, it began to emphasize agricultural economics, giving increased attention to agricultural costs, prices, and similar studies.

In 1922 the three separate units whose history has been described were consolidated into the Bureau of Agricultural Economics. The Bureau of

Markets and the Bureau of Crop Estimates had been consolidated July 1, 1921. A central administrative control was thus provided over the three functions of commodity statistics, marketing data and regulation, and cost and farm management studies.

In 1922 the basic Bureau of Agricultural Economics divisions were thus organized and functioning. They were somewhat modified but their functions remained substantially the same until 1939. Important additional functions came in 1930, with the formation of the Division of Foreign Agricultural Service, and in 1937, with the acquisition of the land utilization divisions from the Resettlement Administration. (Executive Order 7530, December 31, 1936)

In accordance with Secretary's Memorandum 785, October 6, 1938, effective October 16, 1938, the Project Planning and Project Development Divisions of the Bureau were transferred to the Soil Conservation Service, where they became the Land Management Division. At the same time, the Land Use Planning Section was abolished and its functions and personnel transferred to the Bureau's Division of Land Economics. These changes took place gradually between September 1, 1937 and July 1, 1939. On January 13, 1939, Secretary's Memorandum 803, of that date, assigned the Bureau responsibility for all Departmental reports of an economic and social character regarding flood control.

In 1939 a general reorganization of the Department took place, pursuant to Secretary's Memorandum 782, October 6, 1938, effective July 1, 1939, and the Bureau of Agricultural Economics became an agency for "general agricultural program planning and economic research service for the Secretary and for the Department as a whole." The commodity regulation, foreign service, and land utilization functions were removed, and program and discussion functions were brought in under new divisions.

The Chief of Bureau was placed in charge of the Agricultural Adjustment Agency's Program Planning Division. The Division of Crop and Livestock Estimates was transferred to Agricultural Marketing Service.

Executive Order 9069, February 23, 1942, restored the Division of Agricultural Statistics of Agricultural Marketing Service (formerly the Division of Crop and Livestock Estimates) to the Bureau of Agricultural Economics, where it has since remained without basic administrative change. Secretary's Memorandum 1042, October 13, 1942, gave the Bureau of Agricultural Economics responsibility for all statistical work in the Department.

On August 15, 1943, the Bureau of Agricultural Economics comprised these administrative units, their beginnings having been computed as of their organization within the Bureau: Office of the Chief (since 1922); Division of Farm Management and Costs (since 1924); Division of Agricultural Finance (since 1922); Division of Land Economics (since 1922 with changes); Division of Statistical and Historical Research (since 1922); Division of Farm Population and Rural Welfare (since 1922); Division of Economic Information (since 1922); Division of Agricultural Statistics (since 1942); Division of Program Surveys (since 1938); Division of Marketing and Transportation Research (since 1938); Division of Program Study and Discussion (since 1938); Division of Program Analysis and Development (since 1942).

The Bureau has seven regional offices which carry on work of the Divisions of Farm Management, Farm Population and Rural Welfare, and Land Economics. The Agricultural Statistics Division has 44 offices in the field, all but 3 of which are primarily concerned with the current reporting services of a single State.

Office of Budget and Finance

Under the supervision of a Director of Finance, who also serves as Budget Officer of the Department, the Office of Budget and Finance is responsible for the budgetary, financial, and related affairs of the Department. Through its own staff and through coordination of financial administration of the various departmental agencies, the Office directs and supervises budgeting, accounting, purchasing, and related functions. These functions are exercised by means of an office organization comprising the Office of the Director and four major divisions: Division of Estimates and Allotments, Division of Accounting, Division of Purchase, Sales and Traffic and Division of Fiscal Management.

The Office of Budget and Finance was established effective June 1, 1934, when the activities of the Office of Personnel and Business Administration were divided among three separate staff agencies within the Office of the Secretary, to facilitate the handling of expanding and varied agricultural programs. (Secretary's Memorandum 646, May 17, 1934). Until their consolidation within the Office of Personnel and Business Administration on April 7, 1925, financial operations were performed through various units and individuals of the Secretary's Office. (Secretary's Memorandum 530, April 7, 1925).

The Division of Estimates and Allotments serves as the departmental agency to supervise the formulation and presentation of the estimates of appropriations, and is responsible for the allocation and apportionment of departmental funds. It also designs and prepares budgetary reports for use within and without the Department, and assists in the development and Budget Bureau clearance of legislative proposals and recommendations. Functions connected with the operation of the Departmental Project System (now designated as the Budgetary Project System) were assigned in 1935 to an Assistant Director of Finance, but later were incorporated with the regular functions of the Division of Estimates and Allotments. An Emergency Projects Section was established within the Office in 1939 to function as the executive staff of the Department Emergency Projects Committee, until the activities exercised by the Committee were transferred by order of the Secretary's Memorandum 1032, August 27, 1942, to the Director of Finance, to be handled in the Estimates and Allotments Division.

Accounting functions of the office are exercised by the Division of Accounting, which maintains a departmental control accounting system; conducts examinations of accounting offices within the Department; reviews claims, authorizations, cases of fiscal irregularity, and communications to and from the Comptroller General; and collaborates with other Government agencies in devising improved accounting procedures. As a service to several

offices (including the component units of the Office of the Secretary), a Bureau Accounting Service is maintained in the Division to perform the operating accounting and fiscal work for these units.

The Division of Purchase, Sales, and Traffic is responsible for the general management and supervision of the Department's procurement, purchasing, and contracting activities, and acts as liaison with other Government agencies in matters related to this field. Certain operating functions of the Division performed by (1) the Central Supply Section, (2) the Passenger Unit of the Traffic Section, and (3) the Surplus Property Unit, were transferred by Secretary's Memorandum 910, Supplement 1, April 18, 1942 to the Office of Plant and Operations, effective May 1, 1942.

A Division of Fiscal Management was established within the Office in 1939 to assist in the development of improved and simplified management and operating methods and procedures, particularly in the budgetary and fiscal field. The Division is assigned responsibility for the clearance of procedures and regulations pertaining to the management of the fiscal affairs of the Department.

A small staff to serve as liaison officers, budget examiners, and program analysts in connection with the major programs of the Department has been added to the Office of the Director since March, 1941, when the present alignment of functions within the Office of Budget and Finance was effected.

Office of Foreign Agricultural Relations

Broadly speaking, the Office of Foreign Agricultural Relations is charged with the responsibility for investigating and reporting upon agricultural and related developments abroad, and coordinating the activities of the Department of Agriculture in the foreign field. Its authority and functions are outlined in Public Law 304, 71st Congress, June 5, 1930 (46 Stat. 497) and in the Secretary's Memorandum, No. 825, of June 30, 1939, issued in accordance with the provisions of that Act.

The history of the Office of Foreign Agricultural Relations goes back to the establishment of the Department of Agriculture in 1862. Since that time there always has been a unit in the Department charged with the responsibility of securing, interpreting, and disseminating information on foreign production and consumption of farm products and on factors that affect foreign competition and demand for such products. The objective at all times has been to encourage and promote the agriculture of the United States and assist American farmers to adjust their operations and practices to meet world conditions.

The research, reportorial and advisory functions of these units gradually were broadened over the years as new responsibilities and duties were added to the Department's work in the foreign field. These increased responsibilities were accompanied from time to time by such organizational changes as were necessary to make them effective. For example, in 1917 a Foreign Markets Investigations Division was set up in the Bureau of Markets to function in the foreign field. In 1922, that Division became the Foreign Section of the Division of Statistical and Historical Research in a newly

consolidated Bureau of Markets and Crop Estimates which, in 1923, became part of the new Bureau of Agricultural Economics.

A more effective service was made possible by the passage on June 5, 1930 of Public Law 304, 71st Congress (46 Stat. 497) establishing a separate Foreign Agricultural Service Division in the Bureau of Agricultural Economics. On December 1, 1938, as a part of a general reorganization of the Department of Agriculture, this Division was transferred to the Office of the Secretary. Finally, as a result of the President's Reorganization Plan No. II, the Foreign Agricultural Service on July 1, 1939, became the Office of Foreign Agricultural Relations. (See Secretary's Memorandum No. 825, June 30, 1939.)

In the investigational and reportorial fields, the Office is charged with responsibility for the collection and dissemination of information on agricultural developments abroad. This includes the collection and dissemination of spot news on foreign agricultural production, consumption and trade. It also includes carrying on and disseminating the results of specialized research covering trends and potentialities in the field of foreign competition and demand for farm products, foreign government policies affecting agricultural production and consumption, and general economic and financial conditions in foreign countries as they affect the demand for agricultural products.

In the administrative and advisory field the Office is authorized (1) to plan, direct and coordinate participation by the Department of Agriculture in the general program of cooperation between the Government of the United States and Governments of the other American Republics, and (2) to represent the Department of Agriculture in the negotiation of reciprocal trade agreements. In addition, the Director of the Office, acting in a staff relationship to the Secretary of Agriculture and the War Food Administrator, has the duty of coordinating the relations of the Department of Agriculture with the Department of State and other agencies of the Government in matters affecting foreign agricultural trade and allied problems and policies.

Since the outbreak of the war, the work of the Office has been focused on projects related to the war effort. Among these are the preparation of reports for the Army and Navy and other war agencies on the food situation and problem in enemy and allied countries; preparation of hand-books on the agriculture of enemy occupied countries for the use of the Allied Military Governments; assistance in the formulation of plans for the relief and rehabilitation of agriculture in liberated areas; and the encouragement of production in tropical and semi-tropical regions of the Western Hemisphere of agricultural products which the United States formerly had to import from the Eastern Hemisphere.

Office of Information

The present functions of the Office of Information include the planning, coordination, and direction of the Department's informational activities, and the dissemination of all information arising from the Department's action, research, regulatory, and service programs, through publications, press, radio,

motion pictures, and exhibits. This staff organization serves the War Food Administration as requested. The Office was also responsible for preparation of the Department's Yearbook until its discontinuance.

The Act creating the Department of Agriculture stated that its "general designs and duties" should be "to acquire and diffuse among the people of the United States useful information on subjects connected with agriculture in the most general and comprehensive sense of that word." Soon after 1836, the reports of the Commissioner of Patents grew so full of agricultural material that a man especially qualified in the field of agriculture was employed to edit and, in part, to write what eventually became an annual book on agricultural matters.

This book contained articles by outside writers, reports, and replies to correspondence. Subsequently the annual books issued by the Department of Agriculture assumed the same character, though they began with the annual report of the Commissioner or the Secretary of Agriculture. Later, monthly reports were issued to supplement the annual book.

The necessity for considerably increased publication of agricultural information in readily usable form was first fully realized in 1889. It was about this time that the advisability of issuing farmers' bulletins, prepared in popular form was suggested. A division to have general supervision of all publications issued by the Department was also established in 1889.

Advance sheets of every bulletin and publication then began to be prepared for the press, press associations, agricultural and other weekly periodicals, agricultural writers, and any journalists or editors who applied for them. This work was carried on in the Office of the Secretary. The response was excellent and the service increased.

In 1920 all Department information work was placed in the Division of Publications, there having already been created in the Office of the Secretary an Office of Information to serve the press, an Office of Exhibits, and an Office of Motion Pictures. In 1922 the Press Service, which had been set up in the Division of Publications, and the Office of Exhibits were placed back in the Office of the Secretary.

In 1942 the Office of Motion Pictures and the Office of Exhibits came into the Office of Information from the Extension Service, where they had been placed in 1923.

In 1925 Department information work was consolidated by reestablishing the Office of Information under the supervision of a director, on May 1, 1925. (Secretary's Memorandum 528, April 2, 1925.) Publications, press, and radio were thus united. The head of this Office made a formal report for the first time in 1929, and signed as Director of Information.

Since 1925 the Director of Information has been responsible for directing, integrating, and coordinating all Department informational activities. He also has authority to supervise personnel of the several agencies engaged in informational activities and to transfer such personnel among the Department's agencies. (Secretary's Memorandum 1054, December 10, 1942.)

Duplicating activities performed by eight bureaus and certain photographic and photostatic activities performed by six bureaus were transferred to the Office of Information by order of the Secretary on various dates after July 10, 1942. (Secretary's Memorandum 1023, July 11, 1942.) The photographic and duplicating service was transferred to Plant and Operations on July 1, 1943 (Secretary's Memorandum 1094, July 13, 1943).

Library

The Department of Agriculture Library was established as the National Library in the field of Agriculture, and it continues to fulfill that purpose in increasing measure. Through five major divisions it is responsible for supervising and directing the Department's library and bibliographical work, and for providing library and bibliographical services in an integral part of the administrative, research, and agricultural programs of the Department.

The Library of the Department of Agriculture originated in the Agricultural Division of the Patent Office created in 1839. From that time until the establishment of the Department in 1862 it may be assumed that at least a small portion of the appropriations authorized for collecting agricultural statistics was spent for books necessary in compiling the statistics.

The Organic Act of 1862 directed the Commissioner of Agriculture "to acquire and preserve. . . all information concerning agriculture which he can obtain by means of books and correspondence. . .", but it was not until 1864, while Issac Newton was Commissioner, that the first definite library appropriation was authorized. The sum of \$4,000 was allotted the Library and Laboratory jointly in the Act appropriating funds for the fiscal year 1865.

The first separate appropriation for the library was made in 1870, and amounted to \$1,000, exclusive of salaries. Appropriations have been annual thereafter; the first covering expenses other than salaries, the later covering all operating costs.

No information is available as to the exact size of the collection when the books in the Agricultural Division of the Patent Office were transferred to the new Department of Agriculture, but it was probably small, as no separate room was set aside for the Library until 1868, when, with other offices of the Department, it was moved to the newly completed administration building and housed in the western end of the first floor. Larger quarters, on the second floor, were made available in 1887, for the Library, by this time, had expanded to 20,000 volumes due, in part, to having entered upon a system of exchange with foreign governments, societies, and individuals.

Removal of the Library to the ground floor of the East Wing of a new fireproof Department building took place in 1908, when the collection approximated 100,000 items. This space was sufficient for only three years' growth, and by 1912 the greater part of the basement of the East Wing was occupied by the Library, with many books in cases in the corridors.

Although plans called for the erection of a new administration building, with adequate Library quarters, crowded conditions demanded an immediate adjustment, so in January 1915, the Library was moved to the Bieber Building, 1358 B Street, S. W., 12,270 square feet in all, the whole of the first floor and part of the basement, were taken over. Permanent quarters, specially planned for its use, were provided in 1932 by the erection of the South Building.

It was, by this time, known as the Main Library, for the Library of the United States Department of Agriculture was not, as the name implies, a single unit, but had become, actually, a system of libraries composed of the Main Library and a number of bureau libraries, each with its own librarian and staff. The books in these bureau libraries were the property of the Main Library, and were, in large part, purchased from the Department Library's appropriation.

Executive Order 9069 of February 23, 1942, consolidated these units into the present Department Library, representing in excess of half a million volumes not only serving the Department's needs here, but those of the staff in the field through a series of 9 branches, 14 sub-branches, and 10 stations. A great extension of service has resulted, the circulation of books and periodicals for the fiscal year 1943 being 1,032,000.

Coincidental with the growth of the service and the collection has been the increase in Library-sponsored publications. After the consolidation of libraries, a monthly Bibliography of Agriculture was developed. It was issued in parts, each devoted to a particular subject field. In July 1943, this was replaced by a single issue, considerably broadened in scope. This Bibliography attempts to organize all the information contained in current agricultural literature regardless of the form of the publication or the language in which it was originally produced. The total number of articles listed each year will probably exceed 50,000.

Intensified war programs of the Department of Agriculture and of the other war agencies, both civil and military, have greatly increased the need for up-to-the-minute information on varied subjects. Practically all of the work of the Library is now geared to war problems. Reference and circulation work more than doubled during the fiscal year 1943.

Office of Plant and Operations

The functions and responsibilities of the seven organizational units comprising the Office of Plant and Operations may be summarized as follows:

The Office is responsible for the conservation and utilization of the equipment resources of the Department, and for relationships with the Bureau of the Budget and the Procurement Division of the Treasury Department on matters pertaining thereto; departmental representation on the technical operational services of topographic and planimetric mapping operations and liaison with the Bureau of the Budget on map production methods, costs and operations, and with the War and Navy Departments on the classification of aerial photography; the development of standard

specifications where engineering principles are involved and the deciding of all engineering questions of controversial character in connection with awards of contracts; mileage administration; housing of departmental activities both in the District of Columbia and in the field; communications and records management services and programs; administrative-services functions for the Office of the Secretary; Departmental storeroom and supply, motor transport, and photographic and duplicating services.

On April 7, 1925, the Secretary of Agriculture issued Memorandum 530, consolidating into a centralized Office of Personnel and Business Administration, under a Director, nine separate and independent business and personnel offices operating under the Office of the Secretary. The Office of Personnel and Business Administration was then organized into two major units--the Branch of Personnel and the Branch of Business and Fiscal Operations. The Branch of Personnel was responsible for the personnel, classification, and organization phases of the work, and the Branch of Business and Fiscal Operations was assigned responsibility for all the remaining functions of the consolidated office.

The Secretary, by Memorandum 646, May 17, 1934, directed and made effective June 1, 1934, a readjustment of the work and functions of the Office of Personnel and Business Administration, setting up for this purpose three separate coordinate units under the Office of the Secretary, as follows:

(1) The Office of Personnel, under a Director; (2) The Office of Budget and Finance, under a Director of Finance; (3) and the Division of Operation, under a Chief of Division, who was also designated Real Estate Officer of the Department and personnel and administrative officer for the internal operation of the Office of the Secretary.

The Division of Operation was the outgrowth of the Office of the Chief Clerk of the Department. The organic act of the Department (Act of May 15, 1862) specifically authorized the Commissioner of Agriculture to appoint a Chief Clerk, and this position was continued in the Department until 1931. At that time the duties of the office were substantially as described above, except that they then included the operation of the Department's Mechanical Shops and Power Plant, and responsibility for the cleaning, care, maintenance and guarding of the Department's buildings and grounds in the District of Columbia.

These latter functions were transferred to the National Park Service, Department of the Interior, by Executive Order 6166, dated June 10, 1933. By order of the Director of Personnel and Business Administration, issued February 13, 1931, the name of the "Office of the Chief Clerk" was changed to "Division of Operation," with the head thereof designated as "Chief, Division of Operation." In order to meet the rapidly expanding needs of the Department the Secretary, effective March 1, 1939 (Memorandum 809, dated February 27, 1939), changed the former Division of Operation to the Office of Plant and Operations, and greatly increased the scope of its functions, responsibilities and operations.

Under this Secretarial Order, in addition to enlargement of the functions previously assigned to the Division of Operation, there were transferred to the new Office of Plant and Operations responsibility for general

supervision of the Technical Advisory Board and the departmental service and management functions of the Agricultural Research Center at Beltsville, Md. This latter responsibility was subsequently transferred to the Agricultural Research Administration by Secretarial Memorandum 986, dated February 25, 1942.

The Chief of the Office of Plant and Operations was also designated Real Estate Officer for the Department and delegated to sign "For the Secretary" such leases for space and related instruments as are required by the Department Regulations to be signed by the Secretary or Acting Secretary. Since March 1, 1939, numerous additions to and changes in the functions and responsibilities of the Office of Plant and Operations have been made, the details of which will not be mentioned here.

Responsibility for the following departmental functions and operations was transferred from the Office of Budget and Finance May 1, 1942: Central Supply Section, Passenger Unit, and Surplus Property Unit. (Secretary's Memorandum 990, Supplement 1, April 18, 1942). The Central departmental photographic and duplicating services were transferred to the Office from the Office of Information by Secretary's Memorandum 1094, July 13, 1943.

Office of Personnel

The Office of Personnel establishes and directs the maintenance of standards for organization; position classification; salary administration; recruitment and selection; transfer and promotion; training, employee relations, safety, health, discipline, and investigations. It also develops and promulgates department personnel policies and maintains liaison on matters of personnel with all governmental or private agencies involved in the work of the Department.

At one time, all appointments and salary adjustments received the personal attention of the Secretary. The organic act of 1889 provided for a Chief Clerk with general supervision over the clerical personnel. In 1891 an appointment clerk was named to keep essential personnel records. Soon after the turn of the century a committee on personnel was created to deal with important disciplinary cases. From 1891 to 1923 the appointment clerk was the center of all personnel functions. Toward the end of the period he assumed the title of Chief Personnel Officer and his office came to be known as the Office of Personnel. On May 11, 1923, in Secretary's Memorandum 433, a Departmental Personnel Classification Officer was appointed.

Secretary's Memorandum 530, April 7, 1925, established the Office of Business and Personnel Administration which included under the Branch of Personnel, the Salary Classification Office, the old Office of Personnel, and the personnel section of the Office of Inspection. The present Office of Personnel was created effective June 1, 1934, and placed under the supervision of a Director of Personnel, who is also Chief Personnel Officer of the Department (Secretary's Memorandum 646, May 17, 1934).

The Office of Personnel is now comprised of the Office of the Director and six divisions: Organization and Personnel Management, Classification, Employment, Personnel Relations and Safety, Training, and Investigations.

It is responsible for planning, organizing, and operating a complete program of personnel management to aid officials in making the most effective use of the Department's human resources.

Office of the Solicitor

A Solicitor for the Department was appointed in the Office of the Secretary pursuant to the Agricultural Appropriation Act for 1906, and the Act of May 26, 1910, providing that "the legal work of the Department of Agriculture shall be performed under the supervision and direction of the Solicitor." Until April 1, 1935, when the Office of the Solicitor was, by act of Congress, established as a separate unit, it functioned as a part of the Secretary's Office.

During this period, inasmuch as the principal functions of the Department were in connection with research, scientific, and limited regulatory and custodial activities, a relatively small group of lawyers and their clerical assistants were able to perform the necessary legal work of the Department. However, with the inauguration of the many "action programs" by the Department since 1933, the scope of the legal work which the Office of the Solicitor has been called upon to perform and the staff required therefor have increased considerably.

Effective February 9, 1935, the staff of the General Counsel of the Agricultural Adjustment Administration was integrated with the Office of the Solicitor. Effective January 4, 1937, the staff of the General Counsel of the Resettlement Administration was likewise transferred to the Office of the Solicitor. The legal work of the Commodity Credit Corporation, the Farm Credit Administration and the Rural Electrification Administration, was transferred to the Office of the Solicitor, effective July 1, 1939.

Certain assignments away from the Office were also made. Thus, on January 1, 1937, the forces engaged in preparing abstracts of title to lands acquired by the Forest Service were transferred to the Forest Service. The legal work was also reduced as a result of the transfer from the Department of Agriculture of the Biological Survey to the Department of Interior, effective July 1, 1939; the Food and Drug Administration to the Federal Security Agency; the Bureau of Public Roads to the Department of Interior; and the Weather Bureau to the Department of Commerce, all three effective July 1, 1941.

The most recent augmentation of the Office of the Solicitor by transfer took place in January 1943. At that time, pursuant to Executive Order 9280 of December 5, 1942, which directed the Secretary to assume full responsibility for and control over the Nation's food program, the legal functions of the War Production Board having to do with the food program were transferred to the Office of the Solicitor.

In July 1942, the Office of the Solicitor was reorganized into 12 Washington and decentralized divisions under the direction of 6 Associate Solicitors, and the field offices, which had previously operated under the supervision of specific divisions in the Washington office, were combined into 12 regional offices, performing all types of legal work within their

respective geographic areas. In January 1943, in view of the reorganization of the Department for the purpose of increasing its contribution to the war effort, the Washington divisions of the Office of the Solicitor were further reorganized correspondingly in order to facilitate the rendering of legal services to the Food Production and Food Distribution Administration of the Department.

At the present time, the Office of the Solicitor, organizationally speaking, consists of 12 legal divisions and 1 administrative division in Washington and the areas (St. Louis, Kansas City, and Cincinnati) to which some decentralization has taken place, and of 10 regional offices in the United States and 1 regional office in Puerto Rico.

Land Use Coordinator

The Office of Land Use Coordination, (a staff agency in the Secretary's office) was established to assist the Secretary in handling various administrative problems involved in coordinating the Department's land-use, water-use, and credit policies and programs, both within the Department and inter-departmentally, and in relation to the States. The Office also handles special tasks in the field of administrative coordination and policy recommendation. It represents the Department on various interdepartmental and other committees, and serves as a focal point to which agencies in the land-use, water-use, and credit fields, both inside and outside the Department, may bring their problems of coordination.

The Office of Land Use Coordination was established as a staff unit in the Office of the Secretary, pursuant to Secretary's Memorandum 725, July 12, 1937. Some modifications were made in its status by Secretary's Memorandum 814, April 6, 1939. The Office's functions with respect to credit were added in 1941.

When the national wartime food program was placed in the hands of the Department of Agriculture by the Executive Order of December 5, 1942, considerable administrative reorganization was involved. Pursuant to Secretary's Memorandum 1054, Supplement 2, January 22, 1943, the functions, personnel, and property of the Office of Land Use Coordination, other than those concerned primarily with administrative management, were transferred to the Food Production Administration. Secretary's Memorandum 1087, April 29, 1943, revoked this and returned the Office to its former status as a staff unit of the Office of the Secretary.

The Land Use Coordinator has also been designated by the Secretary to serve as his assistant in the completion, coordination, and evaluation of a Department program of post-war public works projects. The Office has undertaken the development and recommendation of administratively feasible ways and means for controlling a farm-land boom. This involves assistance to the Secretary on the inter-departmental problems involved.

The functions of the Office of Land Use Coordination were transferred to the Office of the Secretary in accordance with General Departmental Circular 21, January 1, 1944. The transfer included personnel, property, and records. The Land Use Coordinator continues to serve both the Secretary

and the War Food Administrator on matters with respect to which it is desirable that land use policies and programs of the Department be properly related to one another, and to the work of other Federal or State agencies.

AGENCIES CONSOLIDATED OR TRANSFERRED FROM THE DEPARTMENT OF AGRICULTURE

For reference purposes certain scientific agencies later consolidated or transferred from the Department are mentioned below.

The Bureau of Biological Survey, the work of which originated in the old Bureau of Entomology, was created in 1906 and was transferred to the Department of the Interior to become part of the Fish and Wildlife Service in 1939.

The Bureau of Public Roads, created in 1918, was transferred in 1939 to the Federal Works Agency where it became the Public Roads Administration.

The Weather Bureau, which originated in the Army Signal Corps, February 4, 1870, was transferred to the Department on July 1, 1891, and to the Department of Commerce in 1940.

When the Bureaus of Chemistry and of Soils were merged into the Bureau of Chemistry and Soils in July 1927, the Food, Drug, and Insecticide Administration, later Food and Drug Administration, was created. It was transferred to the Federal Security Agency in 1940.

The Bureau of Soils was created in 1901, work on soils having begun in the Division of Agricultural Soils in the Weather Bureau in 1894. The Bureau was combined with the Bureau of Chemistry in 1927 to form the Bureau of Chemistry and Soils.

Work on agricultural engineering began in the Office of Experiment Stations about 1898, and transferred to the Office of Public Roads in 1915. The Bureau of Agricultural Engineering was established in 1931 and, in 1938, was combined with part of the former Bureau of Chemistry and Soils to form the Bureau of Agricultural Chemistry and Engineering.